# City of St. Joseph, Michigan

Berrien County, Michigan

Financial Report
with Supplemental Information
June 30, 2022

# City of St. Joseph, Michigan

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### **Independent Auditor's Report**

To the City Commission City of St. Joseph, Michigan

### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of St. Joseph, Michigan (the "City") as of and for the year ended June 30, 2022 and the related notes to the financial statements, which collectively comprise the City's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City as of June 30, 2022 and the respective changes in its financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the City of St. Joseph Housing Commission, which represents 93 percent, 92 percent, and 94 percent of the assets, net position, and revenue, respectively, of the aggregate discretely presented component units. We did not audit the financial statements of the Southwest Michigan Regional Airport Authority, which represents 10 percent, 11 percent, and 0 percent of the assets, net position, and revenue, respectively, of the governmental activities. Those financial statements were audited by other auditors, whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for component units and joint ventures, is based solely on the reports of the other auditors.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or
  error, and design and perform audit procedures responsive to those risks. Such procedures include examining,
  on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Required Supplemental Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplemental information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplemental information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

To the City Commission City of St. Joseph, Michigan

### Supplemental Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The other supplemental information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Plante & Moran, PLLC

November 7, 2022

### Management's Discussion and Analysis

As management of the City of St. Joseph, Michigan (the "City"), we offer readers this narrative overview and analysis of the financial activities for the year ended June 30, 2022.

### Financial Highlights

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the fiscal year by \$131,813,891. Of this amount, \$47,069,475 is not restricted and may be used to meet the ongoing obligations of residents and creditors.
- The City's total net position increased by \$3,082,561.
- At the close of the fiscal year, the City's governmental funds reported combined ending fund balances of \$20,635,781, an increase of \$626,854 in comparison to the prior year. Approximately \$3.0 million of this total amount is available for spending at the City's discretion.
- At the end of the fiscal year, the General Fund's fund balance was \$4,501,845, or approximately 49.9 percent of total General Fund expenditures. In keeping with longstanding practice, a portion of this will be recommended to be transferred to the Capital Improvement Fund to provide for major projects.
- The City's total debt (not including compensated absences) decreased by approximately \$1.1 million in the current year, to approximately \$37.9 million, well below the debt limitations set by state statutes.

### Overview of the Financial Statements

The discussion and analysis provided here are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also includes supplemental information intended to furnish additional detail to support the basic financial statements themselves.

### **Government-wide Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private sector business. The statement of net position presents financial information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenue and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., the cost of pension and other postemployment benefits).

Both of these government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenue (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, community and economic development, and culture and recreation. The business-type activities of the City include water, sewer, and marina operations.

The government-wide financial statements include not only the City itself (known as the primary government) but also the following legally separate component units, including the Brownfield Redevelopment Authority, the Downtown Development Authority, and the St. Joseph Housing Commission, for which the City is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government itself.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the City's funds can be divided into the following three categories:

Governmental funds - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements. The City adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget.

The City maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental funds statement of revenue, expenditures, and changes in fund balances. The City's major governmental funds for fiscal year 2022 were the General Fund and the Street Improvement Fund. Major funds are those whose revenue, expenditures, assets, or liabilities (excluding extraordinary items) are at least 10 percent of corresponding totals for all governmental and at least 5 percent of the aggregate amount for all governmental and enterprise funds.

The City adopts an annual appropriated budget for its General Fund and all special revenue funds. A budgetary comparison statement has been provided for the General Fund and any major special revenue funds.

Proprietary funds - The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, and marina operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its self-insurance and employee health care needs and for its fleet of vehicles. Because both of these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The City's major enterprise funds for the fiscal year 2021 include the Sewer Fund, Water Fund, and City Water Fund. Data for the other nonmajor enterprise fund is presented in the basic financial statements. Individual fund data for each of the nonmajor enterprise funds is provided in the form of combining statements reported in the other supplemental information. Conversely, all three internal service funds are combined in a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements reported in the other supplemental information.

<u>Fiduciary funds</u> - Fiduciary funds are used to account for resources held for the benefit of parties outside of the
government. Fiduciary funds are not reported in the government-wide financial statements because the
resources of those funds are not available to support the City's own programs. The accounting used for
fiduciary funds is much like that used for proprietary funds. The City's fiduciary funds include the pension trust
fund and the custodial funds.

### **Notes and Other Information**

The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. In addition to the basic financial statements and accompanying notes, this report also presents required supplemental information concerning the City's progress in funding its obligation to provide pension and OPEB benefits to its employees. The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplemental information on pension and OPEB.

### Government-wide Overall Financial Analysis

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows by \$131,813,891 at the close of the most recent fiscal year.

### The City's Net Position

	Governmen	tal Activities	Business-ty	pe Activities	Total		
	2022	2021	2022	2021	2022	2021	
Assets							
Current and other assets Capital assets	\$ 35,336,841 56,307,158	\$ 38,581,365 56,536,321	\$ 34,361,082 50,538,841	\$ 35,428,385 48,521,446	\$ 69,697,923 106,845,999	\$ 74,009,750 105,057,767	
Total assets	91,643,999	95,117,686	84,899,923	83,949,831	176,543,922	179,067,517	
Deferred Outflows of Resources	4,312,342	850,427	1,152,721	179,508	5,465,063	1,029,935	
Liabilities							
Current liabilities	2,371,700	1,586,892	1,759,459	1,595,420	4,131,159	3,182,312	
Noncurrent liabilities	11,124,655	8,520,951	33,880,270	33,204,985	45,004,925	41,725,936	
Total liabilities	13,496,355	10,107,843	35,639,729	34,800,405	49,136,084	44,908,248	
Deferred Inflows of Resources	891,245	4,973,351	167,765	1,484,523	1,059,010	6,457,874	
Net Position  Net investment in capital							
assets	51,126,060	50,585,426	21,995,794	20,716,989	73,121,854	71,302,415	
Restricted	11,622,562	11,137,295	-	-	11,622,562	11,137,295	
Unrestricted	18,820,119	19,164,198	28,249,356	27,127,422	47,069,475	46,291,620	
Total net position	\$ 81,568,741	\$ 80,886,919	\$ 50,245,150	\$ 47,844,411	\$ 131,813,891	\$ 128,731,330	

A portion of the City's net position, \$11,622,562, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position of \$47,069,475 may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position, both for the government as a whole, as well as for its separate governmental activities, business-type activities, and component units.

The following table illustrates the varying results of the governmental activities and business-type activities, which combine to capture the City's total net position, for the years ended June 30, 2022 and 2021:

### The City's Changes in Net Position

Revenue         Program revenue:         \$ 3,199,202         \$ 2,950,156         \$ 10,754,696         \$ 9,855,875         \$ 13,953,898         \$ 12,806,031         31,942,478         \$ 33,803         1,525,864         1,924,478         \$ 33,803         1,679,081         1,660,023         \$ 1,641,813         1,445,957         27,210         1,679,081         1,660,023         \$ 1,225,478         \$ 27,210         1,679,081         1,660,023         \$ 3,199,202         \$ 9,836,242         9,836,242         9,281,628         \$ 1,424,046         1,225,478         \$ 27,210         1,679,081         1,624,046         1,225,478         \$ 1,424,046         1,225,478         \$ 1,424,046         1,225,478         \$ 9,963,6242         9,281,628         \$ 1,000         \$ 1,700         \$ 170,072         \$ 170,072         \$ 170,072         \$ 170,072         \$ 25,058         \$ 5,900         \$ (145,175)         \$ 170,072         \$ 170,072         \$ 170,072         \$ 2,038,424         \$ 2,250,58         \$ 5,900         \$ (145,175)         \$ 170,072         \$ 2,038,424         \$ 2,235,484         \$ 2,336,148         \$ 2,235,484         \$ 2,336,444         \$ 2,		Governme	ntal /	Activities	Business-ty	ре	Activities	То	otal	
Program revenue: Charges for services Capital grants Ca		2022		2021	2022		2021	2022		2021
Program revenue: Charges for services Capital grants 1,525,864 1,890,675 - 33,803 1,525,864 1,924,478 Capital grants 233,124 1,641,813 1,445,957 27,210 1,679,081 1,669,023 General revenue: Taxes 9,636,242 9,281,628 - 9,636,242 9,281,628 Intergovernmental Investment (loss) earnings (170,233) 164,172 25,478 - 1,424,046 1,225,478 Investment (loss) earnings (170,233) 164,172 25,058 5,900 (145,175) 170,072 Other revenue 306,488 322,332 - 3 - 306,488 322,332	D									
Charges for services Operating grants         \$3,199,202         \$2,950,156         \$10,754,696         \$9,855,875         \$13,953,898         \$12,806,031           Capital grants Capital grants         1,525,864         1,890,675         -         33,803         1,525,864         1,924,478           General revenue:         Taxes         9,636,242         9,281,628         -         -         9,636,242         9,281,628           Intergovernmental Investment (loss)         1,424,046         1,225,478         -         -         1,424,046         1,225,478           Other revenue         306,488         322,332         -         -         1,424,046         1,225,478           Other revenue         16,154,733         17,476,254         12,225,711         9,922,788         28,380,444         27,399,042           Expenses           General government Public safety         5,048,253         3,842,364         -         -         2,356,184         2,038,424           Public works         4,975,822         4,647,603         -         -         5,048,253         3,842,364           Public works         4,975,822         4,647,603         -         -         5,048,253         3,842,364           Public works         4,5268         27,404 </td <td></td>										
Operating grants         1,525,864         1,890,675         -         33,803         1,525,864         1,924,478           Capital grants         233,124         1,641,813         1,445,957         27,210         1,679,081         1,669,023           General revenue:         Taxes         9,636,242         9,281,628         -         -         9,636,242         9,281,628           Investment (loss)         1,424,046         1,225,478         -         -         1,424,046         1,225,478           Investment (loss)         1,424,046         1,225,478         -         -         1,424,046         1,225,478           Other revenue         306,488         322,332         -         -         306,488         322,332           Total revenue         16,154,733         17,476,254         12,225,711         9,922,788         28,380,444         27,399,042           Expenses         General government         2,356,184         2,038,424         -         -         2,356,184         2,038,424           Public safety         5,048,253         3,842,364         -         -         2,356,184         2,038,424           Public works         4,975,822         4,647,603         -         -         5,048,253         3,842,364 <td></td> <td>¢ 3 100 202</td> <td>¢</td> <td>2 050 156</td> <td>¢ 10.754.606</td> <td>Φ</td> <td>0 955 975</td> <td>¢ 12.053.909</td> <td>Ф</td> <td>12 906 031</td>		¢ 3 100 202	¢	2 050 156	¢ 10.754.606	Φ	0 955 975	¢ 12.053.909	Ф	12 906 031
Capital grants         233,124         1,641,813         1,445,957         27,210         1,679,081         1,669,023           General revenue:         Taxes         9,636,242         9,281,628         -         -         9,636,242         9,281,628           Intergovernmental Investment (loss)         1,424,046         1,225,478         -         -         1,424,046         1,225,478           Investment (loss)         1,417,0233         164,172         25,058         5,900         (145,175)         170,072           Other revenue         306,488         322,332         -         -         306,488         322,332           Total revenue         16,154,733         17,476,254         12,225,711         9,922,788         28,380,444         27,399,042           Expenses           General government         2,356,184         2,038,424         -         -         2,356,184         2,038,424           Public safety         5,048,253         3,842,364         -         -         2,948,254         2,044           Public works         4,975,822         4,647,603         -         -         4,975,822         4,647,603           Social services         45,268         27,404         -         -					φ 10,734,090	φ			φ	
Taxes					1 445 057					
Taxes Intergovernmental Investment (loss) earnings         9,636,242 (170,233)         1,424,046 (1,225,478)         -         -         9,636,242 (1,225,478)         9,281,628 (1,225,478)           Investment (loss) earnings         (170,233)         164,172 (170,233)         25,058 (170,233)         5,900 (145,175)         170,072 (145,175)         170,072 (170,723)           Other revenue         16,154,733         17,476,254         12,225,711         9,922,788         28,380,444         27,399,042           Expenses         General government         2,356,184 (2,038,424)         -         -         -         2,356,184 (2,038,424)         2,038,424 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         2,356,184 (2,038,424)         2,038,424 (2,048,253)         2,356,184 (2,038,424)         2,038,424 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,048,253)         3,842,364 (2,04		233,124		1,041,013	1,445,957		27,210	1,079,001		1,009,023
Intergovernmental Investment (loss)		0 626 242		0 201 620				0 626 242		0 201 620
Investment (loss)					-		-			
earnings Other revenue         (170,233) 306,488         164,172 322,332         25,058 -         5,900 -         (145,175) 306,488         170,072 322,332           Total revenue         16,154,733         17,476,254         12,225,711         9,922,788         28,380,444         27,399,042           Expenses         General government         2,356,184         2,038,424         -         -         2,356,184         2,038,424           Public works         5,048,253         3,842,364         -         -         5,048,253         3,842,364           Public works         4,975,822         4,647,603         -         -         5,048,253         3,842,364           Public works         4,975,822         4,647,603         -         -         4,975,822         4,647,603           Social services         45,268         27,404         -         -         45,268         27,404           Community and economic development         336,947         61,518         -         -         336,947         61,518           Recreation and culture         2,428,006         2,086,475         -         -         2,428,006         2,086,475           Debt service         176,080         165,718         -         -         176,080         165,718		1,424,040		1,225,476	-		-	1,424,040		1,225,476
Other revenue         306,488         322,332         -         -         306,488         322,332           Total revenue         16,154,733         17,476,254         12,225,711         9,922,788         28,380,444         27,399,042           Expenses         General government         2,356,184         2,038,424         -         -         2,356,184         2,038,424           Public safety         5,048,253         3,842,364         -         -         5,048,253         3,842,364           Public works         4,975,822         4,647,603         -         -         4,975,822         4,647,603           Social services         45,268         27,404         -         -         45,268         27,404           Community and economic development         336,947         61,518         -         -         336,947         61,518           Recreation and culture         2,428,006         2,086,475         -         -         2,428,006         2,086,475           Debt service         176,080         165,718         -         -         176,080         165,718           Sewer Fund         -         -         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577		(470.000	`	164 170	25.050		E 000	/11E 17E\		170.070
Total revenue         16,154,733         17,476,254         12,225,711         9,922,788         28,380,444         27,399,042           Expenses         General government         2,356,184         2,038,424         -         -         2,356,184         2,038,424           Public safety         5,048,253         3,842,364         -         -         5,048,253         3,842,364           Public works         4,975,822         4,647,603         -         -         4,975,822         4,647,603           Social services         45,268         27,404         -         -         45,268         27,404           Community and economic development         336,947         61,518         -         -         336,947         61,518           Recreation and culture         2,428,006         2,086,475         -         -         2,428,006         2,086,475           Debt service         176,080         165,718         -         -         176,080         165,718           Sewer Fund         -         -         2,166,017         1,210,577         2,166,017         1,210,577           Water Fund         -         -         5,267,833         5,267,672         5,267,833         5,267,672           City Water Fund </td <td><u> </u></td> <td></td> <td></td> <td></td> <td>25,056</td> <td></td> <td>5,900</td> <td></td> <td></td> <td></td>	<u> </u>				25,056		5,900			
Expenses         General government         2,356,184         2,038,424         -         -         2,356,184         2,038,424           Public safety         5,048,253         3,842,364         -         -         5,048,253         3,842,364           Public works         4,975,822         4,647,603         -         -         4,975,822         4,647,603           Social services         45,268         27,404         -         -         45,268         27,404           Community and economic development         336,947         61,518         -         -         336,947         61,518           Recreation and culture         2,428,006         2,086,475         -         -         2,428,006         2,086,475           Debt service         176,080         165,718         -         -         176,080         165,718           Sewer Fund         -         -         2,2166,017         1,210,577         2,166,017         1,210,577         2,667,833         5,267,833         5,267,833         5,267,672         5,267,833         5,267,672         5,267,833         5,267,672         5,267,833         5,267,672         5,267,833         5,267,672         5,267,833         5,267,672         5,267,833         5,267,672         5,267,833 <td>Other revenue</td> <td>300,488</td> <td></td> <td>322,332</td> <td></td> <td>_</td> <td><u>-</u></td> <td>300,488</td> <td></td> <td>322,332</td>	Other revenue	300,488		322,332		_	<u>-</u>	300,488		322,332
General government         2,356,184         2,038,424         -         -         2,356,184         2,038,424           Public safety         5,048,253         3,842,364         -         -         5,048,253         3,842,364           Public works         4,975,822         4,647,603         -         -         4,975,822         4,647,603           Social services         45,268         27,404         -         -         45,268         27,404           Community and economic development         336,947         61,518         -         -         336,947         61,518           Recreation and culture         2,428,006         2,086,475         -         -         2,428,006         2,086,475           Debt service         176,080         165,718         -         -         176,080         165,718           Sewer Fund         -         -         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577 <td>Total revenue</td> <td>16,154,733</td> <td>•</td> <td>17,476,254</td> <td>12,225,711</td> <td></td> <td>9,922,788</td> <td>28,380,444</td> <td></td> <td>27,399,042</td>	Total revenue	16,154,733	•	17,476,254	12,225,711		9,922,788	28,380,444		27,399,042
General government         2,356,184         2,038,424         -         -         2,356,184         2,038,424           Public safety         5,048,253         3,842,364         -         -         5,048,253         3,842,364           Public works         4,975,822         4,647,603         -         -         4,975,822         4,647,603           Social services         45,268         27,404         -         -         45,268         27,404           Community and economic development         336,947         61,518         -         -         336,947         61,518           Recreation and culture         2,428,006         2,086,475         -         -         2,428,006         2,086,475           Debt service         176,080         165,718         -         -         176,080         165,718           Sewer Fund         -         -         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577         2,166,017         1,210,577 <td>Expenses</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	Expenses									
Public safety         5,048,253         3,842,364         -         -         5,048,253         3,842,364           Public works         4,975,822         4,647,603         -         -         4,975,822         4,647,603           Social services         45,268         27,404         -         -         45,268         27,404           Community and economic development         336,947         61,518         -         -         336,947         61,518           Recreation and culture         2,428,006         2,086,475         -         -         2,428,006         2,086,475           Debt service         176,080         165,718         -         -         176,080         165,718           Sewer Fund         -         -         2,166,017         1,210,577         2,166,017         1,210,577           Water Fund         -         -         -         5,267,833         5,267,672         5,267,833         5,267,672           City Water Fund         -         -         -         1,743,063         664,082         1,743,063         664,082           Marina Fund         -         -         -         754,410         522,708         754,410         522,708           Total expenses		2 356 184		2 038 424	_		_	2 356 184		2 038 424
Public works         4,975,822         4,647,603         -         -         4,975,822         4,647,603           Social services         45,268         27,404         -         -         45,268         27,404           Community and economic development         336,947         61,518         -         -         336,947         61,518           Recreation and culture         2,428,006         2,086,475         -         -         2,428,006         2,086,475           Debt service         176,080         165,718         -         -         176,080         165,718           Sewer Fund         -         -         2,166,017         1,210,577         2,166,017         1,210,577           Water Fund         -         -         -         5,267,833         5,267,672         5,267,833         5,267,672           City Water Fund         -         -         -         1,743,063         664,082         1,743,063         664,082           Marina Fund         -         -         -         754,410         522,708         754,410         522,708           Transfers         (106,351)         544,630         106,351         (544,630)         -         -         -           Change in Net					_		_			
Social services         45,268         27,404         -         -         45,268         27,404           Community and economic development         336,947         61,518         -         -         336,947         61,518           Recreation and culture         2,428,006         2,086,475         -         -         2,428,006         2,086,475           Debt service         176,080         165,718         -         -         176,080         165,718           Sewer Fund         -         -         2,166,017         1,210,577         2,166,017         1,210,577           Water Fund         -         -         5,267,833         5,267,672         5,267,833         5,267,672           City Water Fund         -         -         1,743,063         664,082         1,743,063         664,082           Marina Fund         -         -         754,410         522,708         754,410         522,708           Total expenses         15,366,560         12,869,506         9,931,323         7,665,039         25,297,883         20,534,545           Transfers         (106,351)         544,630         106,351         (544,630)         -         -         -           Change in Net Position         681,822<					_		_			
Community and economic development         336,947         61,518         -         -         336,947         61,518           Recreation and culture         2,428,006         2,086,475         -         -         2,428,006         2,086,475           Debt service         176,080         165,718         -         -         176,080         165,718           Sewer Fund         -         -         2,166,017         1,210,577         2,166,017         1,210,577           Water Fund         -         -         -         5,267,833         5,267,672         5,267,833         5,267,672           City Water Fund         -         -         -         1,743,063         664,082         1,743,063         664,082           Marina Fund         -         -         -         754,410         522,708         754,410         522,708           Total expenses         15,366,560         12,869,506         9,931,323         7,665,039         25,297,883         20,534,545           Transfers         (106,351)         544,630         106,351         (544,630)         -         -         -           Change in Net Position         681,822         5,151,378         2,400,739         1,713,119         3,082,561         6,86					_		_			
development         336,947         61,518         -         -         336,947         61,518           Recreation and culture         2,428,006         2,086,475         -         -         2,428,006         2,086,475           Debt service         176,080         165,718         -         -         176,080         165,718           Sewer Fund         -         -         -         2,166,017         1,210,577         2,166,017         1,210,577           Water Fund         -         -         -         5,267,833         5,267,672         5,267,833         5,267,672           City Water Fund         -         -         1,743,063         664,082         1,743,063         664,082           Marina Fund         -         -         -         754,410         522,708         754,410         522,708           Total expenses         15,366,560         12,869,506         9,931,323         7,665,039         25,297,883         20,534,545           Transfers         (106,351)         544,630         106,351         (544,630)         -         -         -           Change in Net Position         681,822         5,151,378         2,400,739         1,713,119         3,082,561         6,864,497		10,200		27,101				10,200		21,101
Recreation and culture         2,428,006         2,086,475         -         -         2,428,006         2,086,475           Debt service         176,080         165,718         -         -         176,080         165,718           Sewer Fund         -         -         2,166,017         1,210,577         2,166,017         1,210,577           Water Fund         -         -         5,267,833         5,267,672         5,267,833         5,267,672           City Water Fund         -         -         1,743,063         664,082         1,743,063         664,082           Marina Fund         -         -         754,410         522,708         754,410         522,708           Total expenses         15,366,560         12,869,506         9,931,323         7,665,039         25,297,883         20,534,545           Transfers         (106,351)         544,630         106,351         (544,630)         -         -         -           Change in Net Position         681,822         5,151,378         2,400,739         1,713,119         3,082,561         6,864,497           Net Position - Beginning of year         80,886,919         75,735,541         47,844,411         46,131,292         128,731,330         121,866,833 <td></td> <td>336 947</td> <td></td> <td>61 518</td> <td>_</td> <td></td> <td>_</td> <td>336 947</td> <td></td> <td>61 518</td>		336 947		61 518	_		_	336 947		61 518
Debt service         176,080         165,718         -         -         176,080         165,718           Sewer Fund         -         -         2,166,017         1,210,577         2,166,017         1,210,577           Water Fund         -         -         5,267,833         5,267,672         5,267,833         5,267,672           City Water Fund         -         -         1,743,063         664,082         1,743,063         664,082           Marina Fund         -         -         754,410         522,708         754,410         522,708           Total expenses         15,366,560         12,869,506         9,931,323         7,665,039         25,297,883         20,534,545           Transfers         (106,351)         544,630         106,351         (544,630)         -         -         -           Change in Net Position         681,822         5,151,378         2,400,739         1,713,119         3,082,561         6,864,497           Net Position - Beginning of year         80,886,919         75,735,541         47,844,411         46,131,292         128,731,330         121,866,833					_		_	•		•
Sewer Fund Water Fund         -         -         2,166,017         1,210,577         2,166,017         1,210,577           City Water Fund City Water Fund Marina Fund         -         -         -         1,743,063         664,082         1,743,063         664,082           Marina Fund         -         -         -         754,410         522,708         754,410         522,708           Total expenses         15,366,560         12,869,506         9,931,323         7,665,039         25,297,883         20,534,545           Transfers         (106,351)         544,630         106,351         (544,630)         -         -         -           Change in Net Position         681,822         5,151,378         2,400,739         1,713,119         3,082,561         6,864,497           Net Position - Beginning of year         80,886,919         75,735,541         47,844,411         46,131,292         128,731,330         121,866,833					_		_			
Water Fund         -         -         5,267,833         5,267,672         5,267,833         5,267,672           City Water Fund         -         -         1,743,063         664,082         1,743,063         664,082           Marina Fund         -         -         -         754,410         522,708         754,410         522,708           Total expenses         15,366,560         12,869,506         9,931,323         7,665,039         25,297,883         20,534,545           Transfers         (106,351)         544,630         106,351         (544,630)         -         -         -           Change in Net Position         681,822         5,151,378         2,400,739         1,713,119         3,082,561         6,864,497           Net Position - Beginning of year         80,886,919         75,735,541         47,844,411         46,131,292         128,731,330         121,866,833		170,000		100,710	2 166 017		1 210 577			
City Water Fund Marina Fund         -         -         1,743,063         664,082         1,743,063         664,082           Total expenses         15,366,560         12,869,506         9,931,323         7,665,039         25,297,883         20,534,545           Transfers         (106,351)         544,630         106,351         (544,630)         -         -         -           Change in Net Position         681,822         5,151,378         2,400,739         1,713,119         3,082,561         6,864,497           Net Position - Beginning of year         80,886,919         75,735,541         47,844,411         46,131,292         128,731,330         121,866,833		_								
Marina Fund         -         -         754,410         522,708         754,410         522,708           Total expenses         15,366,560         12,869,506         9,931,323         7,665,039         25,297,883         20,534,545           Transfers         (106,351)         544,630         106,351         (544,630)         -         -         -           Change in Net Position         681,822         5,151,378         2,400,739         1,713,119         3,082,561         6,864,497           Net Position - Beginning of year         80,886,919         75,735,541         47,844,411         46,131,292         128,731,330         121,866,833		_		_						
Total expenses         15,366,560         12,869,506         9,931,323         7,665,039         25,297,883         20,534,545           Transfers         (106,351)         544,630         106,351         (544,630)         -         -         -           Change in Net Position         681,822         5,151,378         2,400,739         1,713,119         3,082,561         6,864,497           Net Position - Beginning of year         80,886,919         75,735,541         47,844,411         46,131,292         128,731,330         121,866,833	•	_		_						
Transfers         (106,351)         544,630         106,351         (544,630)         -         -         -           Change in Net Position         681,822         5,151,378         2,400,739         1,713,119         3,082,561         6,864,497           Net Position - Beginning of year         80,886,919         75,735,541         47,844,411         46,131,292         128,731,330         121,866,833	Marina Fund				754,410	_	322,700	754,410	_	322,700
Change in Net Position         681,822         5,151,378         2,400,739         1,713,119         3,082,561         6,864,497           Net Position - Beginning of year         80,886,919         75,735,541         47,844,411         46,131,292         128,731,330         121,866,833	Total expenses	15,366,560	•	12,869,506	9,931,323		7,665,039	25,297,883		20,534,545
Net Position - Beginning of year         80,886,919         75,735,541         47,844,411         46,131,292         128,731,330         121,866,833	Transfers	(106,351	)	544,630	106,351	_	(544,630)			
year 80,886,919 75,735,541 47,844,411 46,131,292 128,731,330 121,866,833	Change in Net Position	681,822		5,151,378	2,400,739		1,713,119	3,082,561		6,864,497
Net Position - End of year \$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	9	80,886,919		75,735,541	47,844,411		46,131,292	128,731,330		121,866,833
	Net Position - End of year	\$ 81,568,741	\$ 8	80,886,919	\$ 50,245,150	\$	47,844,411	\$ 131,813,891	\$	128,731,330

### Governmental Activities

The City's governmental activities net position increased by \$681,822. Property taxes were \$9,636,242, or approximately 59.6 percent, of the total governmental revenue. Grants and contributions were \$1,758,988, or approximately 10.9 percent, of the total governmental revenue. The remaining 29.5 percent is mostly composed of various charges for services, state revenue, and other miscellaneous revenue. Governmental expenses increased overall by \$2,497,054 primarily due to an increase in public safety expenditures.

### Business-type Activities

The City's business-type activities net position increased by \$2,400,739. Charges for services, including water sales, were \$10,754,696, the majority of the total business-type revenue, with the remaining mostly composed of various fees and interest revenue. Business-type expenses increased overall by \$2,266,284, primarily due to increases in expenses in the City Water Fund related to lead service replacement projects.

### Financial Analysis of Individual Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for discretionary use, as it represents the portion of the fund balance that has not yet been limited to use for a particular purpose by an external party. Uncommitted or unassigned fund balance provides further information about the resources that have not been constrained by either the City Commission or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City Commission.

### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$20,635,781, an increase of \$626,854 in comparison with the prior fiscal year. Approximately 15 percent of this total amount constitutes unassigned fund balances, which are available for spending at the government's discretion. The remaining 85 percent is nonspendable or restricted/committed for specific government purposes.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, the fund balance of the General Fund was \$4,501,845, which represents roughly 50 percent of the total General Fund expenditures and other financing uses. As a measure of liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. The fund balance of the City's General Fund decreased \$171,847 from the previous fiscal year. A portion of the fund balance will be recommended to be transferred to the Capital Improvement Fund in order to fund future major projects while maintaining an appropriate balance in the General Fund.

### Proprietary Funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements but in more detail.

The Sewer Fund reported net position of \$19,746,522, an increase of \$139,151 from the prior fiscal year. The net position balance is divided between \$3,572,007 net investment in capital assets and \$16,174,515 as unrestricted.

The Water Fund reported net position of \$17,941,920, an increase of \$1,265,119 from the prior fiscal year. The net position balance is divided between \$9,131,255 net investment in capital assets and \$8,810,665 as unrestricted.

The City Water Fund reported net position of \$9,331,792, an increase of \$929,515 from the prior fiscal year. The net position balance is divided between \$6,912,535 net investment in capital assets and \$2,419,257 as unrestricted.

### **General Fund Budgetary Highlights**

The City's budget is a dynamic document. Although adopted in May (prior to the start of the fiscal year), the budget is routinely amended during the course of the year to reflect changing operational demands. For the General Fund, the City Commission originally appropriated \$9,767,000 to cover anticipated operating expenditures. The City Commission's final amendment to the budget increased anticipated expenditures, including transfers, by \$1,241,000 to \$11,008,000. The most significant budget adjustments can be noted in the transfers out of the General Fund to the Capital Improvement Fund for the purpose of funding future capital improvement projects.

### Capital Assets and Debt Administration

### **Capital Assets**

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2022 was \$106,845,999 (net of depreciation), an increase of approximately \$1.8 million from the previous fiscal year. This increase in net assets is primarily due to infrastructure capital outlay exceeding regular annual deprecation. Major capital asset events during the fiscal year included the following:

Infrastructure and roadway improvements were completed on Langley Avenue.

### **Debt Administration**

At the end of the current fiscal year, the City had total outstanding debt of \$38,558,507. The City's total debt increased as a result of clean water bonds issued during the year.

### Economic Factors and Next Year's Budgets and Rates

- The 2023 General Fund budget has revenue equal to expenditures.
- The City's 2022 operating tax millage rate was reduced from 11.50 mills to 11.24 mills, with total tax revenue expected to increase 2.0 percent year over year.
- New street reconstruction began for local streets Willa, Lester, and Donna.
- City system water and sewer rates both increased by 7.0 percent.
- Lead service line replacement will continue throughout the City.

### Requests for Further Information

This financial report is intended to provide a general overview of the City's finances and demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional information, please contact the finance director at City Hall at 700 Broad Street, St. Joseph, MI, 49085.

# Statement of Net Position

June 30, 2022

	Primary Government								
	G	overnmental	В	usiness-type		_		Component	
		Activities		Activities		Total	_	Units	
Assets									
Cash and cash equivalents (Note 3)	\$	23,748,133	\$	12,117,478	\$	35,865,611	\$	215,296	
Investments (Note 3)	•	2,020,740	•	, , , <u>-</u>	•	2,020,740	•	<del>-</del>	
Receivables:									
Special assessments receivable		-		14,288		14,288		-	
Customer receivables				1,785,088		1,785,088		<del>.</del>	
Other receivables		372,427		104,084		476,511		31,863	
Due from other governments		162,994		1,392,979		1,555,973		10.061	
Inventory Proposid expenses		92,627 67,064		153,613		246,240 67,064		19,861 87,458	
Prepaid expenses Restricted assets		67,064		4,207,062				07,430	
Investment in joint ventures (Note 1)		8,872,856		14,586,490		4,207,062 23,459,346		-	
Capital assets:								-	
Assets not subject to depreciation (Note 4)		13,282,036		2,229,182		15,511,218		19,800	
Assets subject to depreciation - Net (Note 4)		43,025,122		48,309,659		91,334,781		1,817,622	
Total assets		91,643,999		84,899,923		176,543,922		2,191,900	
Deferred Outflows of Resources									
Deferred pension costs (Note 8)		4,288,098		1,152,721		5,440,819		16,152	
Deferred OPEB costs (Note 9)		24,244		-		24,244		-	
Total deferred outflows of									
resources		4,312,342		1,152,721		5,465,063		16,152	
		,- ,-		, - ,		.,,		-, -	
Liabilities									
Accounts payable		979,749		995,777		1,975,526		72,288	
Due to other governmental units		-		516,418		516,418		-	
Accrued liabilities and other		340,757		247,264		588,021		42,080	
Unearned revenue		1,051,194		-		1,051,194		2,832	
Noncurrent liabilities: Due within one year:									
Compensated absences (Note 6)		324,619		90,391		415,010		_	
Current portion of bonds and contracts		02 1,0 10		00,001		110,010			
payable (Note 6)		790,723		1,717,287		2,508,010		24,517	
Due in more than one year:		•						,	
Compensated absences (Note 6)		166,172		-		166,172		1,712	
Net pension liability (Note 8)		3,867,931		1,039,770		4,907,701		-	
Net OPEB obligation (Note 9)		1,584,835		-		1,584,835		-	
Bonds and contracts payable - Net of		4 200 275		24 022 022		25 422 407		40.000	
current portion (Note 6)		4,390,375	_	31,032,822	_	35,423,197	_	19,889	
Total liabilities		13,496,355		35,639,729		49,136,084		163,318	
Deferred Inflows of Resources									
Deferred pension cost reductions (Note 8)		624,080		167,765		791,845		92,815	
Deferred OPEB cost reductions (Note 9)		267,165		-		267,165		-	
Total deferred inflows of resources		891,245		167,765		1,059,010		92,815	

# Statement of Net Position (Continued)

June 30, 2022

		Governmental Activities		usiness-type Activities	Total	Component Units	
Net Position							
Net investment in capital assets	\$	51,126,060	\$	21,995,794 \$	73,121,854	\$	1,793,016
Restricted:							
Streets and highways		7,720,811		-	7,720,811		-
Sanitation		369,117		-	369,117		_
Public safety		433,227		-	433,227		_
Capital projects - Expendable		152,136		=	152,136		-
Capital projects - Nonexpendable		551,286		-	551,286		_
Library		1,518,769		=	1,518,769		-
Cemetery		121,709		=	121,709		-
Band		316,992		-	316,992		-
Debt service		438,515		-	438,515		-
Unrestricted		18,820,119		28,249,356	47,069,475	_	158,903
Total net position	\$	81,568,741	\$	50,245,150	131,813,891	\$	1,951,919

				Program Revenue					
						Operating	С	apital Grants	
		_	Charges for Expenses Services		Grants and			and	
		Expenses			_	Contributions	Contributions		
Functions/Programs									
Primary government:									
Governmental activities:									
General government	\$	2,356,184	\$	1,769,911	\$	137,473	\$	-	
Public safety		5,048,253		618,211		23,948		-	
Public works		4,975,822		273,995		1,041,108		103,538	
Health and welfare		45,268		-		15,847		-	
Community and economic development		336,947				-		-	
Recreation and culture		2,428,006		537,085		307,488		129,586	
Interest on long-term debt		176,080		-	_	-			
Total governmental activities		15,366,560		3,199,202		1,525,864		233,124	
Business-type activities:									
Sewer Fund		2,166,017		2,355,265		_		9,962	
Water Fund		5,267,833		6,521,511		_		-	
City Water Fund		1,743,063		1,058,184		_		1,435,995	
Marina Fund	_	754,410		819,736	_	-		<u> </u>	
Total business-type activities		9,931,323		10,754,696		-		1,445,957	
Total primary government	\$	25,297,883	\$	13,953,898	\$	1,525,864	\$	1,679,081	
Component units:									
•	\$	41.428	Ф		\$		\$		
Downtown Development Authority Housing Commission	φ	1,056,547	φ	381,021	Φ	380,104	φ	-	
Housing Commission		1,000,047		301,021	-	300,104			
Total component units	\$	1,097,975	\$	381,021	\$	380,104	\$	-	

### General revenue:

Taxes

Unrestricted state-shared revenue:
State-shared revenue
Local Community Stabilization Authority
Unrestricted investment (loss) income
Other miscellaneous income

Total general revenue

Transfers

**Change in Net Position** 

Net Position - Beginning of year

Net Position - End of year

# Statement of Activities

### Year Ended June 30, 2022

Net (E	xpense) Reve	nue and	Changes in Net	Position
	Primary Gove	ernment		
Governmenta Activities	Business Activitie		Total	Component Units
\$ (448,80	0) \$	- \$	(448,800)	\$ -
(4,406,09		-	(4,406,094)	-
(3,557,18 (29,42		-	(3,557,181) (29,421)	- -
(336,94		_	(336,947)	<u>-</u>
(1,453,84		_	(1,453,847)	_
(176,08			(176,080)	
(10,408,37	0)	-	(10,408,370)	-
_	199	9,210	199,210	_
-		3,678	1,253,678	-
-	75°	1,116	751,116	-
	6	5,326	65,326	
	2,269	9,330	2,269,330	
(10,408,37	0) 2,269	9,330	(8,139,040)	-
-		- -	- -	(41,428) (295,422)
-		-	-	(336,850)
9,636,24	2	-	9,636,242	55,481
1,102,19	2	_	1,102,192	_
321,85		-	321,854	-
(170,23	3) 25	5,058	(145,175)	112
306,48	<u>8</u>		306,488	110,416
11,196,54	3 25	5,058	11,221,601	166,009
(106,35	1) 100	6,351		
681,82	2,400	0,739	3,082,561	(170,841)
80,886,91	9 47,84	4,411	128,731,330	2,122,760
\$ 81,568,74	1 \$ 50,24	5,150 \$	131,813,891	\$ 1,951,919

# Governmental Funds Balance Sheet

### June 30, 2022

	General Fund		Street Improvement Fund		Nonmajor Governmental Funds		Total Governmental Funds	
Assets								
Cash and cash equivalents (Note 3) Investments (Note 3) Receivables:	\$	3,965,872 1,868,740	\$	4,310,865 -	\$	12,038,979 152,000	\$	20,315,716 2,020,740
Other receivables		13,825		_		351.230		365.055
Due from other governments		-		-		162,994		162,994
Inventory		2,958		-		52,846		55,804
Prepaid expenses		28,865		-		10,973		39,838
Total assets	\$	5,880,260	\$	4,310,865	\$	12,769,022	\$	22,960,147
Liabilities								
Accounts payable	\$	61,549	\$	14,150	\$	897,248	\$	972,947
Accrued liabilities and other		265,672		341		34,212		300,225
Unearned revenue		1,051,194		-				1,051,194
Total liabilities		1,378,415		14,491		931,460		2,324,366
Fund Balances								
Nonspendable		31,823		-		615,105		646,928
Restricted		418,219		4,296,374		6,292,864		11,007,457
Committed		1,000,000		-		221,679		1,221,679
Assigned		-		-		4,707,914		4,707,914
Unassigned		3,051,803						3,051,803
Total fund balances		4,501,845		4,296,374	_	11,837,562		20,635,781
Total liabilities and fund balances	\$	5,880,260	\$	4,310,865	\$	12,769,022	\$	22,960,147

# Governmental Funds

81,568,741

# Reconciliation of the Balance Sheet to the Statement of Net Position

	Ju	ine 30, 2022
Fund Balances Reported in Governmental Funds	\$	20,635,781
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets and lease assets used in governmental activities are not financial resources and are not reported in the funds:  Cost of capital assets  Accumulated depreciation		84,319,012 (29,455,909)
Net capital assets and lease assets used in governmental activities		54,863,103
Investments in joint ventures are not financial resources and are not reported in the funds		8,872,856
Bonds payable and lease liabilities are not due and payable in the current period and are not reported in the funds		(5,181,098)
Accrued interest is not due and payable in the current period and is not reported in the funds		(35,234)
Some employee fringe benefits are payable over a long period of years and do not represent a claim on current financial resources; therefore, they are not reported as fund liabilities:		
Employee compensated absences Pension benefits and related deferred outflows and inflows Retiree health care benefits and related deferred outflows and inflows		(480,695) (203,913) (1,827,756)
Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position		4,925,697

**Net Position of Governmental Activities** 

# Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balances

### Year Ended June 30, 2022

	General Fund	Street Improvement Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenue				
Taxes	\$ 6,238,961	\$ 1,825,919	\$ 1,858,654	\$ 9,923,534
Intergovernmental:				
Federal grants	15,847	103,538	-	119,385
State sources:	4 400 400		400.040	4 000 000
State-shared revenue	1,102,192	-	198,640	1,300,832
Act 51 gas and weight tax	400.070	- 04.070	1,041,108	1,041,108
Local Community Stabilization Authority	180,979	64,973	75,902	321,854
Other state grants	22,099	-	- 7.740	22,099
Charges for services Fines and forfeitures	2,112,839	-	7,748	2,120,587
	144,912	-	117,321	262,233 601,831
Licenses and permits Interest and rentals:	601,831	-	-	001,831
	(40.700)	1 070	(460.242)	(170 000)
Investment (loss) earnings	(12,798)	4,878	(162,313)	(170,233)
Rental income	8,692 82,175	-	27,843 492,793	36,535 574,069
Other revenue	02,173	·——	492,793	574,968
Total revenue	10,497,729	1,999,308	3,657,696	16,154,733
Expenditures				
Current services:				
General government	1,844,790	_	_	1,844,790
Public safety	4,497,871	_	610	4,498,481
Public works	909,893	238,897	3,753,553	4,902,343
Social services	53,249	200,007	-	53,249
Community and economic development	273,927	_	_	273,927
Recreation and culture	1,178,036	_	844,847	2,022,883
Capital outlay	-	_	904,812	904,812
Debt service:			001,012	001,012
Principal	221,294	_	533,000	754,294
Interest and fiscal charges	36,966	_	144,033	180,999
ř		( <del></del>		-
Total expenditures	9,016,026	238,897	6,180,855	15,435,778
Excess of Revenue Over (Under) Expenditures	1,481,703	1,760,411	(2,523,159)	718,955
Other Financing Sources (Uses)				
Transfers in (Note 5)	_	126,150	4,032,800	4,158,950
Transfers out (Note 5)	(1,667,800)		, ,	(4,265,301)
Sale of capital assets	14,250	-	-	14,250
'	(4.050.550)	(4.770.050)		
Total other financing (uses) sources	(1,653,550)	(1,773,850)	3,335,299	(92,101)
Net Change in Fund Balances	(171,847)	(13,439)	812,140	626,854
Fund Balances - Beginning of year	4,673,692	4,309,813	11,025,422	20,008,927
Fund Balances - End of year	\$ 4,501,845	\$ 4,296,374	\$ 11,837,562	\$ 20,635,781

# Governmental Funds

# Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances to the Statement of Activities

### Year Ended June 30, 2022

Net Change in Fund Balances Reported in Governmental Funds	\$ 626,854
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures; however, in the statement of activities, these costs are allocated over their estimated useful lives as depreciation:  Capital outlay  Depreciation expense  Net book value of assets disposed of	2,027,751 (1,892,685) (84,569)
Repayment of bond principal is an expenditure in the governmental funds but not in the statement of activities (where it reduces long-term debt)	759,213
Change in investment in joint venture does not require the use of current resources and, therefore, is not reported in the fund statements	(423,896)
Some employee costs (pension and OPEB, as well as related deferrals, and compensated absences) do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds	(437,981)
Internal service funds are included as part of governmental activities	 107,135
Change in Net Position of Governmental Activities	\$ 681,822

# Proprietary Funds Statement of Net Position

### June 30, 2022

			Enterprise Fund	s		Governmental Activities
	Sewer Fund	Water Fund	City Water Fund	Nonmajor (Marina Fund)	Total	Internal Service Funds
	Cower r drid	Water Fand	- T GHG	(Marina i aria)	Total	CCIVICC I GIIGO
Assets						
Current assets:  Cash and cash equivalents	\$ 1,938,831	\$ 8,284,825	\$ 1,036,648	\$ 857,174	\$ 12,117,478	\$ 3,432,417
Receivables:	Ψ 1,000,001	Ψ 0,204,020	Ψ 1,000,040	Ψ 007,174	Ψ 12,117,470	ψ 0,402,417
Special assessments receivable	9,502	-	4,786	-	14,288	-
Customer receivables	794,494	710,707	279,887	-	1,785,088	
Other receivables	99,530	10	-	4,544	104,084	7,372
Due from other governments Due from other funds (Note 5)	-	200,000	1,392,979	-	1,392,979 200,000	-
Inventory	326	115,287	_	38,000	153,613	36,823
Prepaid expenses	-	110,207	_	-	100,010	27,226
1 Tepaid expenses						
Total current assets	2,842,683	9,310,829	2,714,300	899,718	15,767,530	3,503,838
Noncurrent assets:						
Restricted assets	4,207,062	-	-	-	4,207,062	-
Investment in joint ventures	14,586,490	-	-	-	14,586,490	-
Capital assets: Assets not subject to						
depreciation (Note 4)	611,342	_	1,488,051	129,789	2,229,182	_
Assets subject to depreciation -				•		
Net (Note 4)	7,548,341	28,413,256	10,097,854	2,250,208	48,309,659	1,444,055
Total noncurrent assets	26,953,235	28,413,256	11,585,905	2,379,997	69,332,393	1,444,055
Total assets	29,795,918	37,724,085	14,300,205	3,279,715	85,099,923	4,947,893
Deferred Outflows of Resources - Deferred pension costs	45,369	962,709	_	144,643	1,152,721	-
Liabilities Current liabilities:						
Accounts payable	545,972	157,868	266,459	25,478	995,777	6,802
Due to other governmental units	450,129	66,231	-	58	516,418	-
Due to other funds (Note 5)	200,000	-	-	-	200,000	-
Accrued liabilities and other:						
Accrued salaries and wages	1,323	45,295	2,784	7,864	57,266	4,304
Accrued interest payable	53,059	101,559	25,800	-	180,418	-
Other accrued liabilities Compensated absences (Note 6)	- 2,019	9,580 73,851	-	- 14,521	9,580 90,391	994 10,096
Current portion of bonds and	2,019	73,031	-	14,521	90,391	10,090
contracts payable (Note 6)	321,423	1,106,336	289,528		1,717,287	
Total current liabilities	1,573,925	1,560,720	584,571	47,921	3,767,137	22,196
Noncurrent liabilities:						
Net pension liability (Note 8)	40,922	868,378	-	130,470	1,039,770	-
Bonds and contracts payable - Net of current portion (Note 6)	8,473,315	18,175,665	4,383,842	_	31,032,822	_
, , ,	0,470,010	10,170,000	4,000,042		01,002,022	
<b>Deferred Inflows of Resources</b> - Deferred pension cost reductions (Note 8)	6,603	140,111	_	21,051	167,765	_
, ,	2,230	,				
Net Position		_ ,			:	
Net investment in capital assets	3,572,007	9,131,255	6,912,535	2,379,997	21,995,794	1,444,055
Unrestricted	16,174,515	8,810,665	2,419,257	844,919	28,249,356	3,481,642
Total net position	\$ 19,746,522	\$ 17,941,920	\$ 9,331,792	\$ 3,224,916	\$ 50,245,150	\$ 4,925,697

# Proprietary Funds Statement of Revenue, Expenses, and Changes in Net Position

### Year Ended June 30, 2022

		Governmental Activities				
	-		nterprise Fund			Activities
	City Water (Marina Sewer Fund Water Fund Fund Fund) Total					Internal Service Funds
Operating Revenue Sale of water	\$ -	\$ 6,409,662	\$ 1,057,848	\$ -	\$ 7,467,510	\$ -
Sewage disposal charges	2,273,265	-	-	_	2,273,265	-
Other sales to customers	-	-	-	817,958	817,958	-
Fines and forfeitures	79,500	99,019	-	-	178,519	-
Rent	2,500	- 12,830	336	- 1,778	- 17,444	1,010,351 2,022,899
Other revenue	2,300	12,030	330	1,770	17,444	2,022,099
Total operating revenue	2,355,265	6,521,511	1,058,184	819,736	10,754,696	3,033,250
Operating Expenses						
Utilities	865,426	342,374		29,339	1,237,139	<u>-</u>
Supplies and materials	19,656	591,993	20,033	248,036	879,718	111,335
Personnel costs	88,835	1,783,855	42,058 1,283,124	278,898	2,193,646	1,812,674
Contractual services Insurance	333,714 25,196	906,277 78,388	1,203,124	22,555 11,198	2,545,670 114,782	325,781 191,679
Communications	11,667	7,606	668	-	19,941	191,079
Transportation	-	7,070	-	376	7,446	254
Repairs	49,157	208,093	5,310	64,437	326,997	16,446
Building and equipment rental	73,128	228,868	32,710	-	334,706	-
Other	21,287	7,329	5,730	36,400	70,746	8,299
Depreciation	170,422	678,312	284,521	63,171	1,196,426	538,440
Total operating expenses	1,658,488	4,840,165	1,674,154	754,410	8,927,217	3,004,908
Operating Income (Loss)	696,777	1,681,346	(615,970)	65,326	1,827,479	28,342
Nonoperating Revenue (Expense)						
Investment income	9,016	11,441	2,973	1,628	25,058	3,067
Interest expense Other nonoperating expenses	(217,419) (290,110)	(427,668)	(68,909)	-	(713,996) (290,110)	
Gain on sale of assets	(290,110)	_	-	_	(290,110)	- 76,245
					-	7 0,2 10
Total nonoperating (expense) revenue	(498,513)	(416,227)	(65,936)	1,628	(979,048)	78,793
Income (Loss) - Before capital contributions	198,264	1,265,119	(681,906)	66,954	848,431	107,135
Capital Contributions	9,962	-,_00,	1,435,995	-	1,445,957	-
Transfers In	230,925		250,426		481,351	
		<del>-</del>	·	-	•	-
Transfers Out	(300,000)	<del></del>	(75,000)		(375,000)	
Change in Net Position	139,151	1,265,119	929,515	66,954	2,400,739	107,135
Net Position - Beginning of year	19,607,371	16,676,801	8,402,277	3,157,962	47,844,411	4,818,562
Net Position - End of year	\$ 19,746,522	\$ 17,941,920	\$ 9,331,792	\$ 3,224,916	\$ 50,245,150	\$ 4,925,697

# Proprietary Funds Statement of Cash Flows

# Year Ended June 30, 2022

	Enterprise Funds					Governmental Activities					
	Sewer Fund	V	Vater Fund		City Water Fund		onmajor ina Fund)		Total	Se	Internal ervice Funds
Cash Flows from Operating Activities Receipts from customers Receipts (payments) from interfund	\$ 2,298,422	\$	6,521,910	\$	1,044,830	\$	819,736	\$	10,684,898	\$	3,033,250
services and reimbursements Payments to suppliers Payments to employees and fringes Claims paid	210,381 (1,268,606) (194,581)		(200,000) (1,914,349) (2,183,986)		10,139 (1,150,943) (79,033)		(370,639) (313,226)		20,520 (4,704,537) (2,770,826)		(5,400) (1,128,559) (225,600) (1,097,287)
Other payments	(4,412)		(10)	_	(989,257)		(653)	_	(994,332)		(1,389)
Net cash and cash equivalents provided by (used in) operating activities	1,041,204		2,223,565		(1,164,264)	l	135,218		2,235,723		575,015
Cash Flows from Noncapital Financing Activities Transfers from other funds Transfers to other funds	230,925 (300,000)		- -		250,426 (75,000)	ı	-		481,351 (375,000)		<u>-</u>
Net cash and cash	(300,000)			_	(. 0,000)			_	(0.0,000)	_	
equivalents (used in) provided by noncapital financing activities	(69,075)		-		175,426		-		106,351		-
Cash Flows from Capital and Related Financing Activities											
Issuance of bonds	-		-		1,267,513		-		1,267,513		-
Receipt of capital grants Special assessment collections	- 26,614		-		1,430,955 15,599		-		1,430,955 42,213		-
Proceeds from sale of capital assets Purchase of capital assets	- (967,719)		(46,426)		- (1,729,721)	)	- (455,430)		(3,199,296)		76,245 (258,780)
Principal and interest paid on capital debt	(525,583)		(1,515,378)	_	(300,444)		-		(2,341,405)		(11,103)
Net cash and cash equivalents (used in) provided by capital and related financing activities	(1,466,688)		(1,561,804)		683,902		(455,430)		(2,800,020)		(193,638)
Cash Flows Provided by Investing Activities - Interest received on investments	9,016		11,441		2,973		1,628		25,058		3,067
Net (Decrease) Increase in Cash and Cash Equivalents	(485,543)		673,202		(301,963)		(318,584)		(432,888)		384,444
Cash and Cash Equivalents - Beginning of year	6,631,436		7,611,623		1,338,611		1,175,758		16,757,428		3,047,973
Cash and Cash Equivalents - End of year	\$ 6,145,893	\$	8,284,825	\$	1,036,648	\$	857,174	\$	16,324,540	\$	3,432,417
Classification of Cash and Cash Equivalents	¢ 1020.024	¢	0 204 025	¢	1 026 640	¢	057 474	¢	10 117 470	ď	2 422 447
Cash and investments Restricted cash	\$ 1,938,831 4,207,062	Φ	8,284,825 -	Ф	1,036,648 -	<u></u>	857,174 -	Φ	12,117,478 4,207,062	Φ	3,432,417 -
Total cash and cash equivalents	\$ 6,145,893	\$	8,284,825	\$	1,036,648	\$	857,174	\$	16,324,540	\$	3,432,417

# Proprietary Funds Statement of Cash Flows (Continued)

### Year Ended June 30, 2022

	Enterprise Funds						Governmental Activities				
					City Water	Nonmajor				Internal	
	Sewer Fund	_	Water Fund	_	Fund	(Marina Fun	d)		Total	S	ervice Funds
Reconciliation of Operating Income (Loss) to Net Cash from Operating Activities											
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash from operating activities:	\$ 696,777	\$	1,681,346	\$	(615,970)	\$ 65,33	26	\$	1,827,479	\$	28,342
Depreciation Changes in assets and liabilities:	170,422		678,312		284,521	63,1	71		1,196,426		538,440
Receivables	(61,255)	)	389		(1,002,611)	(6	53)	(	(1,064,130)		(1,389)
Due to and from other funds	210,381		(200,000)		10,139	`-	,		20,520		(5,400)
Inventories	(74)	)	(11,655)		-	(32,68	34)		(44,413)		(17,381)
Prepaid and other assets	-		- '		-	-			-		31,142
Net pension or OPEB asset	5,745		127,777		2,133	18,4	50		154,105		2,555
Accounts payable	19,208	_	(52,604)	_	157,524	21,60	80		145,736		(1,294)
Total adjustments	344,427	_	542,219	_	(548,294)	69,89	92		408,244		546,673
Net cash and cash equivalents provided by (used in) operating activities	\$ 1,041,204	\$	2,223,565	\$	(1,164,264)	\$ 135,2°	18	\$	2,235,723	\$	575,015

The City had a noncash transaction related to its investment in the Benton Harbor - St. Joseph Joint Wastewater Treatment Plant.

# Fiduciary Funds Statement of Fiduciary Net Position

# June 30, 2022

	P	ension Trust Fund	Custo	dial Funds	To	otal Fiduciary Funds
Assets						
Cash and cash equivalents Investments:	\$	343,276	\$	22,089	\$	365,365
Fixed income		28,232,019		-		28,232,019
Equities		40,516,885		-		40,516,885
Receivables		27,665				27,665
Total assets		69,119,845		22,089		69,141,934
Liabilities - Accounts payable		61,499		22,089		83,588
Net Position - Restricted for pension	\$	69,058,346	\$		\$	69,058,346

# Fiduciary Funds Statement of Changes in Fiduciary Net Position

# Year Ended June 30, 2022

	Pension Trust Fund		Custodial Funds	Т	otal Fiduciary Funds
Additions					
Investment income (loss): Interest and dividends Net decrease in fair value of investments Investment costs	\$	8,346,777 (16,867,696) (274,359)	\$ - - -	\$	8,346,777 (16,867,696) (274,359)
Net investment loss		(8,795,278)	-		(8,795,278)
Contributions: Employer contributions Employee contributions		1,095,062 370,388	<u>.</u>		1,095,062 370,388
Total contributions		1,465,450	-		1,465,450
Property tax collections for other governments			15,091,634		15,091,634
Total additions		(7,329,828)	15,091,634		7,761,806
Deductions  Benefit payments  Refunds of contributions  Administrative expenses  Tax distributions to other governments		4,103,678 44,351 85,554	- - - 15,091,634		4,103,678 44,351 85,554 15,091,634
Total deductions		4,233,583	15,091,634		19,325,217
Net Decrease Restricted for Pension		(11,563,411)	-		(11,563,411)
Net Position Restricted for Pension - Beginning of year		80,621,757			80,621,757
Net Position Restricted for Pension - End of year	\$	69,058,346	<u> </u>	\$	69,058,346

# Component Units Statement of Net Position

June 30, 2022

	Downtown Development Authority	Housing Commission	Brownfield Redevelopment Authority	Total
Assets				
Cash and cash equivalents (Note 3)	\$ 66,253	\$ 67,449	\$ 81,594	215,296
Receivables	- -	31,863	· <del>-</del>	31,863
Inventory	-	19,861	-	19,861
Prepaid expenses	-	87,458	-	87,458
Capital assets: Assets not subject to				
depreciation (Note 4)	_	19,800	_	19,800
Assets subject to depreciation -		10,000		10,000
Net (Note 4)		1,817,622		1,817,622
Total assets	66,253	2,044,053	81,594	2,191,900
Deferred Outflows of Resources - Deferred				
pension costs	-	16,152	-	16,152
Liabilities				
Accounts payable	-	72,288	_	72,288
Accrued liabilities and other	629	41,451	-	42,080
Unearned revenue	-	2,832	-	2,832
Noncurrent liabilities:				
Due within one year: Current portion of bonds and				
contracts payable (Note 6)	_	24,517	_	24,517
Due in more than one year:		24,017		24,017
Compensated absences (Note 6)	-	1,712	-	1,712
Bonds and contracts payable - Net of				
current portion (Note 6)		19,889		19,889
Total liabilities	629	162,689	-	163,318
Deferred Inflows of Resources - Deferred				
pension cost reductions		92,815	<del>-</del>	92,815
Net Position				
Net investment in capital assets	-	1,793,016	-	1,793,016
Unrestricted	65,624	11,685	81,594	158,903
Total net position	\$ 65,624	\$ 1,804,701	\$ 81,594	1,951,919

\$ 1,097,975	\$	381,021	\$	380,104	\$			
 -		-		-		-		
1,056,547		381,021		380,104		-		
\$ 41,428	\$	-	\$	-	\$	_		
Expenses		Charges for Services		Grants and Contributions		and tributions		
	•			Operating	Capi	ital Grants		
		Program Revenue						

### **Functions/Programs**

Downtown Development Authority Housing Commission Brownfield Redevelopment Authority

Total component units

General revenue:

Taxes

Investment earnings

Other miscellaneous income

Total general revenue

**Change in Net Position** 

Net Position - Beginning of year

Net Position - End of year

# Component Units Statement of Activities

# Year Ended June 30, 2022

	Net (Expe	pense) Revenue and Changes in Net Position							
De	owntown velopment Authority	Housing Commission	•			Total			
\$	(41,428) - -	\$ - (295,422)	\$	- - -	\$	(41,428) (295,422)			
	(41,428)	(295,422)		-		(336,850)			
	55,481 66 -	- 36 110,416		- 10 -		55,481 112 110,416			
	55,547	110,452		10		166,009			
	14,119	(184,970)		10		(170,841)			
	51,505	1,989,671		81,584		2,122,760			
\$	65,624	\$ 1,804,701	\$	81,594	\$	1,951,919			

### Notes to Financial Statements

June 30, 2022

### **Note 1 - Significant Accounting Policies**

### Accounting and Reporting Principles

The City of St. Joseph, Michigan (the "City") follows accounting principles generally accepted in the United States of America (GAAP), as applicable to governmental units. Accounting and financial reporting pronouncements are promulgated by the Governmental Accounting Standards Board. The following is a summary of the significant accounting policies used by the City.

### Reporting Entity

The City operates with a city manager/commission form of government and provides services to its residents in many areas, including general government, public safety, water and sewer services, highways and streets, rubbish and trash disposal, planning and zoning, public improvements, culture, recreation, and general administrative services.

The City has elected a City Commission, which consists of the mayor, mayor pro tem, and three commissioners, with oversight of daily activities provided by the city manager.

The inclusion of the activities of various agencies is based on the manifestation of oversight criteria, relying on such guidelines as the selection of the governing authority, the designation of management, the ability to exert significant influence on operations, and the accountability for fiscal matters. The accountability for fiscal matters considers the possession of the budgetary authority, the responsibility for surplus or deficit, the controlling of fiscal management, and the revenue characteristics, whether a levy or a charge. Consideration is also given to the scope of public service. The scope of public service considers whether the activity is for the benefit of the reporting entity and/or its residents and is within the geographic boundaries of the reporting entity and generally available to its citizens.

The component units described below should be included in the City's reporting entity because of the significance of their operational or financial relationship with the City. The discretely presented component units are reported in a separate column on the government-wide financial statements to emphasize that they are legally separate from the City.

The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the City's operations, and so data from these units are combined with data of the primary government.

### Fiduciary Component Unit

City of St. Joseph Employees' Retirement System

The City of St. Joseph Employees' Retirement System (the "System") is governed by a five-member board, a majority of whom are appointed by the City Commission. Two members are elected by current employees. The System is a defined benefit pension plan that provides benefits to substantially all full-time employees of the City. Additional details of the System are included in Note 8. Separate audited financial statements are issued. The System is included in these statements as a fiduciary fund.

#### **Discretely Presented Component Units**

Downtown Development Authority

The Downtown Development Authority (the "Authority") was created to correct and prevent deterioration in the downtown district, encourage historical preservation, and promote economic growth within the downtown district. The Authority's governing body, which consists of nine individuals, is appointed by the City Commission. In addition, the Authority's budget is subject to approval by the City Commission. The Authority does not issue separate financial statements.

### Notes to Financial Statements

June 30, 2022

### **Note 1 - Significant Accounting Policies (Continued)**

### St. Joseph Housing Commission

The St. Joseph Housing Commission (the "Commission") is a nonprofit corporation that was organized under the laws of the State of Michigan. This component unit provides low-rent housing for qualified individuals in accordance with the rules and regulations prescribed by the U.S. Department of Housing and Urban Development (HUD). The fiscal year for the Housing Commission ends on March 31. The Commission's governing body, which consists of five individuals, is selected by the city mayor, with consent of the City Commission. The Commission is also considered a component unit due to the City's ability to impose its will by removing an appointed member. Complete financial reports can be obtained at 601 Port Street, St. Joseph, MI 49085.

### Brownfield Redevelopment Authority

On May 12, 1997, the City created the Brownfield Redevelopment Authority (the "Redevelopment Authority") to revitalize selected environmentally distressed areas within the City's limits. The Redevelopment Authority's governing body, which consists of five individuals, is selected by the city mayor, with consent of the City Commission. In addition, the Redevelopment Authority's budget is subject to approval by the City Commission. The Redevelopment Authority does not issue separate financial statements.

#### Joint Ventures

The City participates in the following activities, which are considered joint ventures, with neighboring municipalities.

#### Southwest Michigan Regional Airport Authority

The City is a member of the Southwest Michigan Regional Airport Authority, which is a joint venture between four municipalities, including the City of St. Joseph, Michigan, and was established to oversee the airport operations for these municipalities. The City provides 35.78 percent of the total funding to the authority. The City of St. Joseph, Michigan's equity interest for the year ended June 30, 2022 was \$8,872,856. Separate audited financial statements for their year ended June 30, 2022 can be obtained from the Southwest Michigan Regional Airport Authority upon request.

### Benton Harbor - St. Joseph Joint Wastewater Treatment Plant

The City is a member of the Benton Harbor - St. Joseph Joint Wastewater Treatment Plant, which is a joint venture between the City of Benton Harbor, Michigan and the City of St. Joseph, Michigan, and was established to provide sanitary sewage treatment and collection services for the residents of both cities. The City's equity interest in the amount of \$14,586,490 is recorded in the Sewer Fund and in the business-type activities in the government-wide financial statements. A copy of the most recent available separately audited financial statements for their year ended June 30, 2022 is available at the Benton Harbor - St. Joseph Joint Wastewater Treatment Plant's administrative offices.

### **Jointly Governed Organization**

Community Emergency Services, Inc., Operating as Medic 1 Ambulance (Nonprofit)

The City of St. Joseph, Michigan is a member of Medic 1 Ambulance, but the City does not have an ongoing financial interest or ongoing financial responsibility. The City is entitled to the rights and privileges of one voting board member. Medic 1 Ambulance is organized for the purpose of providing emergency ambulance services to surrounding communities. The City's contribution for the year ended June 30, 2022 was \$53,249.

### **Note 1 - Significant Accounting Policies (Continued)**

### Report Presentation

Governmental accounting principles require that financial reports include two different perspectives - the government-wide perspective and the fund-based perspective. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units, as applicable. The government-wide financial statements are presented on the economic resources measurement focus and the full accrual basis of accounting. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The statements also present a schedule reconciling these amounts to the modified accrual-basis presentation found in the fund-based statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes: (1) charges to customers or applicants for goods, services, or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Taxes, unrestricted intergovernmental receipts, and other items not properly included among program revenue are reported instead as general revenue.

As a general rule, the effect of interfund activity has been removed from the government-wide financial statements. Exceptions to this general rule occur when there are charges between the City's water and sewer function and various other functions. Eliminations of these charges would distort the direct costs and program revenue reported for the various functions concerned.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds, if any, are reported as separate columns in the fund financial statements.

### **Fund Accounting**

The City accounts for its various activities in several different funds in order to demonstrate accountability for how it spends certain resources; separate funds allow the City to show the particular expenditures for which specific revenue is used. The various funds are aggregated into three broad fund types:

### **Governmental Funds**

Governmental funds include all activities that provide general governmental services that are not business-type activities. Governmental funds can include the General Fund, special revenue funds, debt service funds, capital project funds, and permanent funds. The City reports the following funds as major governmental funds:

- The General Fund is the primary operating fund because it accounts for all financial resources used to
  provide government services other than those specifically assigned to another fund.
- The Street Improvement Fund is used to account for the activities related to street infrastructure improvements, which are financed primarily through tax revenue.

#### **Proprietary Funds**

Proprietary funds include enterprise funds (which provide goods or services to users in exchange for charges or fees) and internal service funds (which provide goods or services to other funds of the City). The City reports the following funds as major enterprise funds:

The Sewer Fund is used to account for the activities related to the maintenance of the sanitary system
and pays for the treatment of wastewater. The costs (expenses, including depreciation) are financed
and recovered primarily through user charges.

### **Note 1 - Significant Accounting Policies (Continued)**

- The Water Fund is used to account for activities associated with the general operation of the combined City and Authority water systems, as described in the water service agreement. These activities include water production and treatment; billing and recordkeeping; meter installation, reading, maintenance, and replacement; system-wide distribution maintenance, operations, and repair activities; and activities of certain major transmission facilities; and the administration and management of these activities, including state-mandated water testing. These exclude distribution system construction and replacement activities, which are the responsibility of the owners of the individual distribution systems, including the replacement of lead water services. The costs (expenses, including depreciation) are financed and recovered primarily through system-wide user charges.
- The City Water Fund is used to account for activities associated with the construction and replacement
  of elements of the city water distribution system, which is the responsibility of the City under the water
  service agreement. This includes the installation of new water mains, replacement of existing mains
  and public services, and replacement of lead water services within the city system. The costs
  (expenses, including depreciation) are financed and recovered primarily through user charges levied
  on city users.

The City's internal service funds are used to account for self-insurance, fleet maintenance, and employee health care provided to other departments on a cost-reimbursement basis.

### Fiduciary Funds

Fiduciary funds include amounts held in a fiduciary capacity for others. These amounts are not used to operate the City's programs.

- The City reports a trust fund to account for the City of St. Joseph Employees' Retirement System, which accumulates resources for pension benefit payments to qualified employees of the City of St. Joseph, Michigan; the City of St. Joseph Housing Commission; and the Benton Harbor - St. Joseph Joint Wastewater Treatment Plant.
- The City utilizes a custodial fund to account for assets held by the City in a trustee capacity. Custodial funds are custodial in nature and do not involve measurement of results of operations.
- The Tax Collection Fund collects taxes on behalf of all the taxing authorities (state, county, school district, township, and the various smaller authorities).

### Interfund Activity

During the course of operations, the City has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Furthermore, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

### Notes to Financial Statements

June 30, 2022

### **Note 1 - Significant Accounting Policies (Continued)**

### Basis of Accounting

The governmental funds use the current financial resources measurement focus and the modified accrual basis of accounting. This basis of accounting is intended to better demonstrate accountability for how the City has spent its resources.

Expenditures are reported when the goods are received or the services are rendered. Capital outlays are reported as expenditures (rather than as capital assets) because they reduce the ability to spend resources in the future; conversely, employee benefit costs that will be funded in the future (such as pension and retiree health care-related costs or sick and vacation pay) are not counted until they come due for payment. In addition, debt service expenditures, claims, and judgments are recorded only when payment is due.

Revenue is not recognized until it is collected or collected soon enough after the end of the year that it is available to pay for obligations outstanding at the end of the year. For this purpose, the City considers amounts collected within 60 days of year end to be available for recognition. The following major revenue sources meet the availability criterion: state-shared revenue, state gas and weight tax revenue, and interest associated with the current fiscal period. Conversely, special assessments and federal grant reimbursements will be collected after the period of availability; receivables have been recorded for these, along with a deferred inflow, if applicable.

Proprietary funds and fiduciary funds, as applicable, use the economic resources measurement focus and the full accrual basis of accounting. Revenue is recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

### Specific Balances and Transactions

### Cash and Cash Equivalents

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired.

### Investments

Investments are reported at fair value or estimated fair value and consist of pension fund securities, mutual funds, municipal bonds, and certificates of deposit with an original maturity date of more than three months. Short-term investments are reported at cost, which approximates fair value.

### **Due from Other Governmental Units**

Due from other governmental units primarily consists of amounts due from the State of Michigan for various payments and grants and receivables for charges for services provided to local governmental units.

### Receivables

Receivables primarily consist of amounts due related to charges for services, interest receivable, and other amounts owed to the City at year end. No allowances have been made for uncollectible amounts.

#### **Inventories**

Inventories are valued at a first-in, first-out cost basis. Inventories of governmental funds are reported as expenditures when consumed rather than when purchased.

### **Prepaid Items**

Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.

### **Note 1 - Significant Accounting Policies (Continued)**

### Restricted Assets

Unspent debt proceeds are set aside for future purchases. These amounts have been classified as restricted noncurrent assets.

### Capital Assets

Capital assets are reported in the government-wide financial statements under the governmental activities, business-type activities, and component units columns. Capital assets are defined by the City as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Capital assets are depreciated using the straight-line method over the following useful lives:

	Depreciable Life - Years
Buildings and improvements Furniture and equipment	20-50 5-50
Vehicles	5-30
Utilities systems	10-60
Infrastructure	25-60
Library books	5-10

### **Unearned Revenue**

Unearned revenue represents amounts received through nonexchange transactions prior to all applicable eligibility criteria being met or amounts being received through exchange transactions prior to goods or services being provided.

### **Long-term Obligations**

In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed at the time they are incurred. In the fund financial statements, governmental fund types recognize bond issuances and premiums as other financing sources and bond discounts as other financing uses.

The Berrien County revolving loan, Bluffside installment loan, fire truck installment loan, and compensated absences liabilities are normally liquidated by the General Fund. The leaf vacuum installment loan was liquidated by the Motor Pool (internal service) Fund and was paid off during the current fiscal year. The library renovation lease is liquidated by the Public Library (special revenue) Fund.

### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports deferred outflows related to the pension and retiree health care plans, which are reported in the government-wide financial statements.

### **Note 1 - Significant Accounting Policies (Continued)**

In addition to liabilities, the statement of net position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time. The City reports one type of item that qualifies for reporting in this category. The government-wide statements report deferred inflows related to the pension and retiree health care plans.

#### **Net Position**

Net position of the City is classified in three components. Net investment in capital assets consists of capital assets net of accumulated depreciation and is reduced by the current balances of any outstanding borrowings used to finance the purchase or construction of those assets. The restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted net position is the remaining net position that does not meet the definition of invested in capital or restricted.

### **Net Position Flow Assumption**

The City will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

### Fund Balance Flow Assumptions

The City will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Furthermore, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

### **Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes.

The nonspendable fund balance component represents amounts that are not in spendable form or are legally or contractually required to be maintained intact. Restricted fund balance represents amounts that are legally restricted by outside parties, constitutional provisions, or enabling legislation for use for a specific purpose. The City itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the City's highest level of decision-making authority. The City Commission is the highest level of decision-making authority for the City that can, by passing a resolution prior to the end of the fiscal year, commit fund balance. Once passed, the limitation imposed by the resolution remains in place until a similar action is taken (the passing of another resolution) to remove or revise the limitation.

### **Note 1 - Significant Accounting Policies (Continued)**

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The City has, by resolution, authorized the finance director to assign fund balance. The City Commission may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally exist only temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

The fund balance policy prescribes the minimum fund balance as no less than 20 percent of the budgeted expenditures of the General Fund, plus 100 percent of the budgeted debt service expenditures. This is deemed to be the prudent amount to maintain the City's ability to meet obligations as they come due throughout the year. If the unassigned audited fund balance for the previous fiscal year falls below 20 percent of budgeted expenditures, the General Fund budget for the following years will be amended to restore fund balance to the 20 percent level. If the unassigned fund balance exceeds 20 percent of budgeted expenditures, the City Commission may consider one or more of the following uses for the portion of fund balance in excess of 20 percent: (1) retain funds in the General Fund, (2) transfer funds to the Capital Improvement Fund for future projects, or (3) pay down debt service. The City Commission must formally direct this action.

### Property Tax Revenue

City property taxes are assessed as of December 31 and attached as an enforceable lien on property as of July 1 the following year. The taxes are due, without penalty, on or before September 15. Real property taxes not collected as of March 1 are turned over to Berrien County, Michigan (the "County") for collection. The County advances the City 100 percent of the delinquent taxes on real property. The City has delegated the collection of property taxes to the county treasurer. The City recognizes property taxes as revenue when they are levied on July 1 because, at that point, the taxes are both measurable and available.

The City is permitted to levy up to 20.0000 mills (\$20 per \$1,000 of taxable valuation), reduced by Headlee to 15.5712 mills, for general governmental services other than the payment of principal and interest on long-term debt. It is also permitted to levy additional mills specifically designated for library, band, rubbish, airport, and debt service. For the year ended June 30, 2022, the City levied 11.5000 mills for general governmental services, 3.5500 mills for streets, 0.7809 mills for library services, 0.2500 mills for municipal band, 1.8774 mills for rubbish collection, 0.2444 mills for airport services, and 0.7000 mills for debt service. The total taxable value for the 2021 levy for the property within the City was \$507,617,777.

### **Pension**

The City offers a defined benefit pension plan to its employees. The City records a net pension asset for the difference between the total pension liability calculated by the actuary and the pension plan's fiduciary net position. For the purpose of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City of St. Joseph Employees' Retirement System and additions to/deductions from the pension plan's fiduciary net position have been determined on the same basis as they are reported by the pension plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

### Other Postemployment Benefit Costs

The City offers retiree health care benefits to retirees. The City does not have a corresponding trust and, therefore, records the total OPEB liability calculated by the actuary. Benefit payments are recognized when due and payable in accordance with the benefit terms.

June 30, 2022

### **Note 1 - Significant Accounting Policies (Continued)**

#### Compensated Absences (Vacation and Sick Leave)

Amounts of vested or accumulated vacation leave and compensated time are accrued in the government-wide and proprietary fund financial statements. No liability is recorded for nonvesting accumulating rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulating sick leave benefits that is estimated will be taken as "termination leave" prior to retirement. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### Proprietary Funds Operating Classification

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of proprietary funds is charges to customers for sales or services. Operating expenses for these funds include the cost of sales or services and administrative expenses and may include depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

#### Adoption of New Accounting Pronouncement

During the current year, the City adopted GASB Statement No. 87, *Leases*. The pronouncement did not have a significant impact on the City, with no adjustments to liabilities or assets.

#### **Upcoming Accounting Pronouncements**

In May 2020, the Governmental Accounting Standards Board issued Statement No. 96, Subscription-Based Information Technology Arrangements (SBITAs), which defines SBITAs and provides accounting and financial reporting for SBITAs by governments. This statement requires a government to recognize a subscription liability and an intangible right-to-use subscription asset for SBITAs. The City is currently evaluating the impact this standard will have on the financial statements when adopted. The provisions of this statement are effective for the City's financial statements for the year ending June 30, 2023.

In June 2022, the Governmental Accounting Standards Board issued Statement No. 101, *Compensated Absences*, which updates the recognition and measurement guidance for compensated absences under a unified model. This statement requires that liabilities for compensated absences be recognized for leave that has not been used and leave that has been used but not yet paid in cash or settled through noncash means and establishes guidance for measuring a liability for leave that has not been used. It also updates disclosure requirements for compensated absences. The provisions of this statement are effective for the City's financial statements for the year ending December 31, 2024.

June 30, 2022

### Note 2 - Stewardship, Compliance, and Accountability

#### **Construction Code Fees**

The City oversees building construction in accordance with the State's Construction Code Act, including inspection of building construction and renovation, to ensure compliance with the building codes. The City charges fees for these services. The law requires that collection of these fees be used only for construction code costs, including an allocation of estimated overhead costs. A summary of the current year activity and the cumulative surplus or shortfall generated since January 1, 2000 is as follows:

Cumulative surplus at July 1, 2021		\$ 320,934
Current year permit revenue Related expenses:		452,990
Public safety Code enforcement	\$ 273,189 82,516	355,705
Current year surplus		97,285
Cumulative surplus at June 30, 2022		\$ 418,219

### Note 3 - Deposits and Investments

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The law also allows investments outside the state of Michigan when fully insured. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications that matures no more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions that are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The Michigan Public Employees' Retirement System Investment Act, Public Act 314 of 1965, as amended, authorizes the City of St. Joseph Employees' Retirement System to invest in stocks, government and corporate securities, mortgages, real estate, and other various investment instruments, subject to certain limitations. The board of trustees shall be the trustee of the assets of the retirement system and shall have full power to invest and reinvest such assets in accordance with provisions of Act 314 of the Public Acts of 1965, as amended. The board of trustees may employ investment counseling services and other services as it shall determine to be necessary in the proper operation of the System. The compensation for such services shall be subject to the approval of the city manager and the City Commission. All investment decisions are subject to Michigan law and the investment policy established by the City Commission.

The City has designated five banks for the deposit of its funds. The investment policy adopted by the City Commission in accordance with Public Act 196 of 1997 has authorized investment in the items listed above. The City's deposits and investments are in accordance with statutory authority.

The City's cash and investments are subject to several types of risk, which are examined in more detail below:

#### Custodial Credit Risk of Bank Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy states that all security transactions, including financial deposits, entered into by the City shall be on a cash basis.

At year end, the City had bank deposits totaling approximately \$40,015,000 (certificates of deposit and checking and savings accounts) that were uninsured and uncollateralized.

June 30, 2022

### Note 3 - Deposits and Investments (Continued)

The carrying amount of the component units' deposits was approximately \$215,000, which consists of approximately \$66,000 for the Downtown Development Authority, approximately \$67,000 for the St. Joseph Housing Commission, and approximately \$82,000 for the Brownfield Redevelopment Authority. A portion of the component unit's cash is held by the City as part of pooled cash. As a result, the insured and uninsured amounts cannot be determined.

The System's cash is held by the City in a savings account at a financial institution under the City's employee identification number, along with other bank accounts under the City's control. As a result, the insured and uninsured amounts of the System's deposits cannot be determined. The carrying value on the books at the end of the year was approximately \$343,276.

#### **Custodial Credit Risk of Investments**

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy indicates the City will minimize custodial credit risk by annually requiring an examination of investments and the investment policy and requiring authorized investment officials to follow the "prudent person" standard.

The System's investment policy does not address custodial credit risk of investments. Although uninsured and unregistered, the System's investments are not exposed to custodial credit risk since the securities are held by the counterparty's trust department in the System's name. Short-term investments in money market funds and investments in mutual funds are not subject to custodial credit risk because their existence is not evidenced by securities that exist in physical or book form.

#### Interest Rate Risk

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates.

The City's investment policy minimizes interest rate risk by designing its portfolio with the objective to attain a rate of return throughout the budgetary and economic cycles, taking into account the investment risk constraints and cash flow characteristics of the portfolio.

The System's investment policy does not address interest rate risk.

#### Credit Risk

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations.

As of June 30, 2022, the City did not have any investments that would be subject to rating.

The System's investment policy does not further limit its investment choices.

#### Concentration of Credit Risk

This is the risk of loss attributed to the magnitude of an entity's investment in a single issuer.

The City's investment policy minimizes concentration of credit risk by diversifying its investments by maturity dates, individual financial institution, or a specific class of security to ensure that potential losses on individual securities do not exceed the income generated from the remainder of the portfolio.

The System's investment policy requires that investment in a single issuer shall not exceed 5 percent of the total fair value of the fund. At June 30, 2022, the System's investments were within that range.

The System's investment policy provides that no more than 60 percent of the total investments may be in equity holdings and no more than 40 percent in fixed-income securities. As of June 30, 2022, the System's equity holdings accounted for 60 percent of the total investment portfolio and the System's holdings in fixed-income securities were 40 percent.

June 30, 2022

### Note 3 - Deposits and Investments (Continued)

The System's investment policy provides that its investments must maintain a dollar-weighted average credit rating of A1/A+ or better by Moody's and Standard & Poor's rating services, respectively. In addition, the minimum acceptable credit quality rating for a particular bond shall be investment grade (Baa/BBB, respectively). At June 30, 2022, the System did not have investments in individual bonds. As of June 30, 2022, rating information on the System's mutual funds investments is presented below:

	S&P Rating	Corporate Bonds  Mutual Funds	Equity Mutual Funds
AAA		42.02 %	- %
AA		2.78	-
Α		12.07	-
BBB		14.63	-
BB		5.55	-
В		8.47	-
Below B		2.41	-
Not rated		12.07	100.00

#### Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

The City has the following recurring fair value measurements as of June 30, 2022:

 Money market mutual funds of approximately \$1,046,000 are valued using quoted market prices (Level 1 inputs).

The System has the following recurring fair value measurements as of June 30, 2022:

- Corporate bonds mutual funds of approximately \$28,232,000 are valued using quoted market prices (Level 1 inputs).
- Equity mutual funds of approximately of \$40,517,000 are valued using quoted market prices (Level 1 inputs).

The City entered into a capital lease for purposes of financing library building renovations. As part of the financing agreement, an escrow fund was established whereby the proceeds from the capital lease are held by an agent. The agent has invested the proceeds in a money market mutual fund of approximately \$732,000 at June 30, 2022, which was valued using quoted market prices (Level 1 inputs).

As permitted by state statutes, the City has also placed moneys for investment with the Berrien Community Foundation (BCF). These moneys, amounting to approximately \$241,000 as of June 30, 2022, are pooled with other BCF funds and invested at the discretion of BCF, which, for purposes of the City, essentially functions as an external investment pool. Investments in external investment pools are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form.

June 30, 2022

## **Note 4 - Capital Assets**

Capital asset activity of the City's governmental and business-type activities, as well as component units, were as follows:

#### **Governmental Activities**

	Balance July 1, 2021	Reclassifications	Additions	Disposals	Balance June 30, 2022
Capital assets not being depreciated:					
Land	\$ 11,899,202		\$ -	\$ -	\$ 11,899,202
Construction in progress	1,456,802	( , , ,	1,879,372	-	1,091,509
Historical art	291,325	<u>-</u>			291,325
Subtotal	13,647,329	(2,244,665)	1,879,372	-	13,282,036
Capital assets being depreciated:					
Infrastructure	24,289,919	2,244,665	-	-	26,534,584
Buildings and improvements	26,137,618	-	75,560	-	26,213,178
Furniture and equipment	5,628,129	-	98,219	(103,292)	5,623,056
Vehicles	7,021,882	-	234,393	(839,848)	6,416,427
Land improvements	10,655,203	<u>-</u>	-		10,655,203
Subtotal	73,732,751	2,244,665	408,172	(943,140)	75,442,448
Accumulated depreciation:					
Infrastructure ·	11,807,141	-	511,714	-	12,318,855
Buildings and improvements	8,484,320	-	586,692	-	9,071,012
Furniture and equipment	2,271,703	-	306,668	(102,278)	2,476,093
Vehicles	3,598,381	-	767,624	(755,280)	3,610,725
Land improvements	4,682,214	<u> </u>	258,427	<u> </u>	4,940,641
Subtotal	30,843,759		2,431,125	(857,558)	32,417,326
Net capital assets being depreciated	42,888,992	2,244,665	(2,022,953)	(85,582)	43,025,122
Net governmental activities capital assets	\$ 56,536,321	\$ -	\$ (143,581)	\$ (85,582)	\$ 56,307,158

June 30, 2022

## Note 4 - Capital Assets (Continued)

## **Business-type Activities**

				Balance July 1, 2021	Re	eclassifications		Additions	_ <u>J</u>	Balance lune 30, 2022
Capital assets not being depreciate Land Construction in progress	ed:		\$	956,870 1,487,207	\$	- (2,890,859)	\$	- 2,675,964	\$	956,870 1,272,312
Subtotal				2,444,077		(2,890,859)		2,675,964		2,229,182
Capital assets being depreciated: Water and sewer lines Buildings and improvements Furniture and equipment Vehicles Land improvements				42,092,196 17,646,652 1,281,793 22,215 3,339,816		2,890,859 - - - -		- - 537,857 - -		44,983,055 17,646,652 1,819,650 22,215 3,339,816
Subtotal				64,382,672		2,890,859		537,857		67,811,388
Accumulated depreciation: Water and sewer lines Buildings and improvements Furniture and equipment Vehicles Land improvements				6,742,491 9,215,840 840,434 22,215 1,484,323		- - - -		845,948 230,796 59,681 - 60,001		7,588,439 9,446,636 900,115 22,215 1,544,324
Subtotal				18,305,303				1,196,426	_	19,501,729
Net capital assets being de	ored	ciated		46,077,369		2,890,859		(658,569)		48,309,659
Net business-type activities	cap	ital assets	\$	48,521,446	\$	-	\$	2,017,395	\$	50,538,841
Component Unit - Hou	sin	g Commissio	on.							_
	_	Balance April 1, 2021	Re	classifications	_	Additions	_	Disposals	М	Balance larch 31, 2022
Capital assets not being depreciated - Land	\$	19,800	\$	-	\$	-	\$	-	\$	19,800
Capital assets being depreciated: Buildings and improvements Furniture and equipment -		5,962,377		-		-		-		5,962,377
Dwelling Furniture and equipment -		33,900		-		-		-		33,900
Administration		113,431		-		5,727		(1)		119,157
Subtotal		6,109,708		-		5,727		(1)		6,115,434
Accumulated depreciation - Buildings and improvements		4,141,462		-		156,350				4,297,812
Net capital assets being depreciated		1,968,246				(150,623)		(1)		1,817,622
Net capital assets	\$	1,988,046	\$	-	\$	(150,623)	\$	(1)	\$	1,837,422

June 30, 2022

### **Note 4 - Capital Assets (Continued)**

Depreciation expense was charged to programs of the primary government as follows:

Governmental activities: General government Public safety Public works Economic development Recreation and culture	\$ 520,281 364,583 586,225 3,440 418,156
Internal service fund depreciation is charged to the various functions based on their usage of the asset	 538,440
Total governmental activities	\$ 2,431,125
Business-type activities: Water Sewer City water Marina	\$ 678,312 170,422 284,521 63,171
Total business-type activities	\$ 1,196,426

#### **Construction Commitments**

The City is committed to contracts in the amount of approximately \$3,500,000. At June 30, 2022, the City is committed to the remaining spending of approximately \$2,100,000 related to various projects, as a total of approximately \$1,400,000 has been incurred to date.

## Note 5 - Interfund Receivables, Payables, and Transfers

The composition of interfund balances is as follows:

Receivable Fun	<u>d</u>	Payable Fund			
Water Fund	Sewer Fun	d	¢	200.000	
Water rund	Sewel i uli	u	Φ	200,000	

Amounts appearing as interfund payables and receivables arise from two types of transactions. One type of transaction is where a fund will pay for a good or service that at least a portion of the benefit belongs to another fund. The second type of transaction is where one fund provides a good or service to another fund. The balance above at the end of the year is for transfers that have not yet cleared as of the balance sheet date.

June 30, 2022

## Note 5 - Interfund Receivables, Payables, and Transfers (Continued)

Interfund transfers reported in the fund financial statements are composed of the following:

Paying Fund (Transfer Out)	Receiving Fund (Transfer In)	 Amount
General Fund	Nonmajor governmental funds	\$ 1,667,800
Street Improvement Fund	Nonmajor governmental funds	1,900,000
Nonmajor governmental funds	City Water Fund Sewer Fund Street Improvement Fund Nonmajor governmental funds  Total nonmajor governmental funds	250,426 155,925 126,150 165,000 697,501
City Water Fund	Sewer Fund	75,000
Sewer Fund	Nonmajor governmental funds	 300,000
	Total	\$ 4,640,301

Transfers are used to move revenue from the fund that is required to collect it to the fund that is required or allowed to expend it; move receipts restricted to, or allowed for, debt service from the funds collecting the receipts to the debt service funds as debt service payments become due; and use unrestricted revenue collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

June 30, 2022

## Note 6 - Long-term Debt

Long-term debt activity for the year ended June 30, 2022 can be summarized as follows:

#### **Governmental Activities**

	Interest Rate	Year of Maturity	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year
Bonds and contracts payable: Direct borrowings and direct placements:							
2003 State revolving fund bonds	2.500%	2024	\$ 277,410	\$ -	\$ (95,000) \$	182,410	\$ 95,000
2004 State revolving fund bonds 2008 Bluffside installment	2.125%	2025	506,902	-	(125,000)	381,902	125,000
loan	4.350%	2024	302,463	-	(108,387)	194,076	121,348
2016 Leaf vacuum capital lease	2.980%	2022	10,584	-	(10,584)	-	-
2020 Library renovations lease	2.870%	2039	1,773,861	-	(48,000)	1,725,861	52,000
2021 Fire truck installment purchase	1.750%	2031	1,200,000		(112,907)	1,087,093	112,456
Total direct borrowings and direct placements			4,071,220	-	(499,878)	3,571,342	505,804
Other debt:							
2011 Refunding bonds Bond premium	4 - 4.125%	2027 2027	1,860,000 19,675		(265,000) (4,919)	1,595,000 14,756	280,000 4,919
Total other debt			1,879,675		(269,919)	1,609,756	284,919
Total bonds and contracts payable			5,950,895	-	(769,797)	5,181,098	790,723
Compensated absences			430,622	344,990	(284,821)	490,791	324,619
Total governmental activities long-term debt			\$ 6,381,517	\$ 344,990	<u>\$ (1,054,618)</u> <u>\$</u>	5,671,889	\$ 1,115,342

June 30, 2022

## Note 6 - Long-term Debt (Continued)

## **Business-type Activities**

	Interest Rate	Year of Maturity		Beginning Balance	_	Additions	R	eductions	Ending Balance	Due with One Ye	
Bonds and contracts payable - Direct borrowings and direct placements:											
2008 Capital Improvement bonds 2009 Clean Water Bonds 2009 Clean Water Bonds 2010 Clean Water Bonds 2012 Clean Water Bonds 2013 Clean Water Bonds	2.500% 2.500% 2.500% 2.500% 2.500% 2.000%	2030 2030 2032 2032 2032 2033	\$	1,600,496 121,000 3,639,460 795,000 120,000 168,702	\$	- - - - -	\$	(160,000) (10,000) (290,000) (65,000) (10,000)	111,000 3,349,460 730,000 110,000 158,702	10, 300, 65, 10, 10,	000 000 000 000 000
2017 Clean Water Bonds 2018 Clean Water Bonds 2019 Sanitary Sewer	2.500% 2.000%	2037 2041		1,010,000 16,095,000		-		(50,000) (660,000)	960,000 15,435,000	675,	
Bonds 2020 Clean Water Bonds 2021 Clean Water Bonds 2021 Sanitary Sewer	2.380% 2.000% 2.125%	2046 2041 2052		3,225,000 1,318,317 389,586		- - 1,267,513		(90,000) (55,000) -	3,135,000 1,263,317 1,657,099	60,	000 000 864
System Bonds Bond premium	2.250%	2046 2046	_	4,315,000 151,459	_	-		(140,000) (6,424)	4,175,000 145,035	135, 6,	000 423
Total direct borrowings and direct placement				32,949,020		1,267,513	(	1,546,424)	32,670,109	1,637,	287
Other debt - 2012 General obligation tax bonds	2.900% to 3.350%	2023	_	160,000	_	-		(80,000)	80,000	80,	000
Total bonds and contracts payable				33,109,020		1,267,513	(	1,626,424)	32,750,109	1,717,	287
Compensated absences			_	95,965	_	138,415		(143,989)	90,391	90,	391
Total business-type activities long-term debt			\$	33,204,985	\$	1,405,928	\$ (	1,770,413)	\$ 32,840,500	\$ 1,807,	678
Component Unit											
	Interest Rate	Year of Maturity		Beginning Balance April 1, 2021	_	Additions	Re	eductions	Ending Balance March 31, 2022	Due with	
Bonds and contracts payable - Direct borrowings and direct placements - 2013 Energy Services Note - Direct borrowings and direct placements: 2013 Energy Services Note Compensated	5.430%	2023	9	,,	\$		\$	(24,019)		\$ 24,5	517
absences			_	4,251	_	6,152		(8,691)	1,712		
Total component unit			9	72,676	\$	6,152	\$	(32,710)	\$ 46,118	\$ 24,5	517

**Governmental Activities** 

June 30, 2022

## Note 6 - Long-term Debt (Continued)

### **Debt Service Requirements to Maturity**

Annual debt service requirements to maturity for the above bonds and note obligations are as follows:

				(June 3					
	Direct Borrowings and Direct Placements					Other Debt			
Years Ending		Place	men	is		Othe	r Debi	i	
June 30		Principal		Interest		Principal		Interest	
2023 2024 2025 2026 2027 2028-2032 2033-2037 2038-2042 2043-2047	\$	505,804 462,553 307,401 187,575 195,687 981,626 680,000 250,696	\$	87,899 74,266 63,381 56,742 52,604 193,809 92,380 7,284	\$	280,000 300,000 320,000 340,000 355,000 - - -	\$	64,244 53,044 41,044 28,244 14,644 - - -	
Total	\$	3,571,342	\$	628,365	\$	1,595,000	\$	201,220	
		Direct Borrow Place					r Debt	<u> </u>	
Years Ending June 30		Principal		Interest		Principal		Interest	
2023 2024 2025 2026 2027 2028-2032 2033-2037 2038-2042 2043-2047	\$	1,630,864 1,666,000 1,715,000 1,750,000 1,790,000 9,154,956 6,948,702 6,133,318 1,736,234	\$	710,667 675,042 635,285 596,403 555,584 2,146,561 1,268,208 537,181 122,822	\$	80,000 - - - - - - -	\$	1,340 - - - - - - -	
Total	\$	32,525,074	\$	7,247,753	\$	80,000	\$	1,340	
	Co	omponent Unit A Comm (March 3 Direct Borrow Place	nissio 31, 20 ings a	on 022) and Direct					
Years Ending June 30		Principal		Interest					
2023 2024 2025 2026 2027 2028-2032 2033-2037 2038-2042 2043-2047	\$	24,517 19,889 - - - - - - -	\$	1,883 525 - - - - - - -					

44,406 \$

2,408

Total

June 30, 2022

### Note 7 - Risk Management

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees.

The City participates in a pool, the Michigan Municipal League Workers' Compensation Fund, with other municipalities for workers' compensation losses. The pool is organized under Public Act 317 of 1969, as amended. In the event the pool's claims and expenses for a policy year exceed the total normal annual premiums for said years, all members of the specific pool's policy year may be subject to special assessment to make up the deficiency. The City has not been informed of any special assessments being required in the past three years.

The City also participates in a state pool, the Michigan Municipal Risk Management Authority, with other municipalities for property, liability, crime, and auto losses. The pool is organized under Public Act 138 of 1982, as amended. The state pool members' limits of coverage (per occurrence) are detailed in their policy agreements with the authority. In the event the pool's claims and expenses for a policy year exceed the total normal annual premiums for said years, all members of the specific pool's policy year may be subject to special assessment to make up the deficiency. The City has not been informed of any special assessments being required in the past three years.

#### **Note 8 - Pension Plan**

#### Plan Description

The City of St. Joseph Employees' Retirement System is a cost-sharing multiple-employer public employee retirement system that provides pension benefits to substantially all full-time employees of the City of St. Joseph, Michigan; the City of St. Joseph Housing Commission; and the Benton Harbor-St. Joseph Joint Wastewater Treatment Plant (collectively referred to as the "Employers").

The financial statements of the pension system are included in these financial statements as a pension trust fund (a fiduciary fund). The pension system issues a publicly available financial report that can be obtained at the City of St. Joseph at 700 Broad Street, St. Joseph, Michigan.

The System is administered by the City of St. Joseph Retirement System Board of Trustees (the "Board"). The Board consists of five members - one member selected from among the City Commission; the city manager; one police or fire member elected by the police and fire members; one general member elected by the general membership; and one resident, who is not a member, retiree, or beneficiary of the System, who is appointed by the City Commission. The term of office of the citizen trustee, police or fire member trustee, and general member trustee shall be three years, one such term to expire September 30 of each year.

June 30, 2022

### **Note 8 - Pension Plan (Continued)**

#### **Benefits Provided**

The System provides retirement, disability, and death benefits to covered and noncovered plan members and their beneficiaries. Plan members are eligible for service-related disability or service-related death benefits regardless of length of service or age. The benefit amounts attribute to regular retirements and the conditions under which such benefits may be paid are described in tabular form below:

	Eligibility	Benefit Multiplier	Years of Service	Years of Final Average Compensation (FAC)	Member Contribution Rate	Covered
General	60 and 10 or 30 years	2.25% - 0%	40	3	4.00%	Yes
Wastewater	60 and 10 or 30 years	2.25% - 0%	40	3	4.00%	Yes
Public works	60 and 10 or 30 years	2.25% - 0%	40	3	3.25%	Yes
Library	60 and 10 or 30 years	2.25% - 0%	40	3	4.00%	Yes
Housing	60 and 10 or 30 years	2.25% - 0%	40	3	4.00%	Yes
Police patrol	60 and 10 or 25 years	2.50% - 0%	28	3	6.50%	No
Police command	60 and 10 or 50 and 25 years	2.50% - 0%	30	3	6.50%	No
Fire	60 and 10 or 50 and 25 or 30 years	2.70% - 0%	25	3	8.35%	No

Covered members consist of any member who is covered by the federal Social Security old-age survivors' and disability insurance program on account of employment with the City. Noncovered members consist of any member who is not covered by the federal Social Security old-age survivors' and disability insurance program on account of employment with the City.

#### **Deferred Retirement**

Members are eligible for benefits with 10 years of service. Benefits begin at age 60 for general members, and at age 50 for public safety members with 25 years of service. Retirement benefits are calculated as regular retirement.

#### **Duty Disability**

No age or service requirement for eligibility. Retirement benefits are calculated as regular retirement. Upon termination of worker's compensation, or age 65, whichever occurs first, additional service credit is granted, and benefit is recomputed. Benefit shall not be less than the amount of workers' compensation.

#### **Nonduty Disability**

Members are eligible for benefits with 10 years of service. Retirement benefits are calculated as regular retirement.

#### **Duty Death before Retirement**

No age or service requirement for eligibility. Upon termination of worker's compensation, a benefit equal to the workers' compensation amount shall be paid to the spouse, unmarried children under 18, and dependent parents.

#### Nonduty Death before Retirement

Members are eligible for benefits with 20 years of service or at age 55 with 10 years of service. Retirement benefits are calculated as regular retirement but actuarially reduced in accordance with a 100 percent joint and survivor election.

#### **Death after Retirement**

Firefighters are eligible. Spouse must have been married to the firefighter on the retirement date. Retirement benefits are calculated at 55 percent of the retiring firefighter's pension for the remainder of the spouse's lifetime.

June 30, 2022

### **Note 8 - Pension Plan (Continued)**

#### Plan Membership

The following members of the System were covered by the benefit terms:

Retirees and beneficiaries receiving benefits	140
Terminated plan members entitled to but not yet receiving benefits	6
Active plan members	117
Total	263

#### **Contributions**

State law requires public employers make pension contributions in accordance with an actuarial valuation. The City hires an independent actuary for this purpose and annually contributes the amount determined to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contribution requirements of plan members are established and may be amended by contractual agreements with the plan members. The City's required contribution is determined after consideration of the required contribution rate for employees. Employees are required to contribute 4 percent of their annual pay. The City's contractually required contribution rates for the year ended June 30, 2022 were between 0 and 27.43 percent, depending on division.

The City of St. Joseph, Michigan; St. Joseph Housing Commission; and Benton Harbor - St. Joseph Joint Wastewater Treatment Plant are required to contribute such additional amounts, as necessary, based on actuarial determinations, to provide assets sufficient to pay for member benefits. The employers contributed \$1,095,062 for the year ended June 30, 2022. Of this amount, \$897,051 was contributed by the City.

#### **Net Pension Liability**

At June 30, 2022, the City reported a liability of \$4,907,701 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2021, which was rolled forward to the measurement date of June 30, 2022. The City's proportion of the net pension liability was based on the City's present value of future benefits as of June 30, 2022, relative to all other contributing employers. At June 30, 2022, the City's proportion was 86.33 percent.

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2022, the City recognized pension expense of \$1,606,918.

At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	_	Deferred Inflows of Resources
Difference between expected and actual experience Changes in assumptions	\$ 12,607 140.648	\$	790,949 -
Net difference between projected and actual earnings on pension plan investments	5,285,133		-
Changes in proportionate share or difference between amount contributed and proportionate share of contributions	2,431	_	896
Total	\$ 5,440,819	\$	791,845

June 30, 2022

### **Note 8 - Pension Plan (Continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Years Ending June 30	Amount					
2023 2024 2025 2026	\$	1,079,016 859,190 343,730 2,367,038				
Total	\$	4,648,974				

#### Actuarial Assumptions

The total pension liability in the June 30, 2021 actuarial valuation was determined using an inflation assumption of 2.5 percent, assumed salary increases (including inflation) of 3.5 percent (ranging from 3.63 to 6.50 percent), an investment rate of return (net of investment expenses) of 6.75 percent, and the RP-2014 mortality tables. These assumptions were applied to all periods included in the measurement.

#### Discount Rate

The discount rate used to measure the total pension liability was 6.75 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that the Employers' contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Investment Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The nominal long-term expected rate of return for the System as a whole was 6.75 percent. The target allocation by asset class is as follows:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return		
SEI S&P 500 Index Fund	10.00 %	4.81 %		
SEI US Small/Mid Cap Equity Index	3.00	5.58		
SEI World Equity Ex-US Fund	19.00	6.88		
SEI US Equity Factor	9.00	5.74		
SEI Global Low Beta Equities	15.00	4.82		
SEI Core Fixed Income Fund	22.00	1.76		
SEI Opportunistic Income Fund	5.00	0.68		
SEI Ultra Short Duration Fund	5.00	(0.02)		
SEI US High Yield	4.00	3.63		
SEI Emerging Market Debt Fund	4.00	4.95		
SEI Dynamic Asset Allocation Fund	4.00	7.31		

June 30, 2022

### Note 8 - Pension Plan (Continued)

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 6.75 percent, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	Point	rcentage Decrease 5.75%)	nt Discount Rate 3.75%)	Percentage int Increase (7.75%)
Net pension liability (asset) of the City of St. Joseph Employees' Retirement System	\$ 1	2,990,101	\$ 4,907,701	\$ (1,798,224)

The St. Joseph Housing Commission, a component unit of the City, is also a member of the System. All benefit terms and disclosures related to actuarial assumptions also apply to the Housing Commission. The Housing Commission's net pension asset as of March 31, 2022, the date of the Housing Commission's year end, was \$71,250. This liability is based on the Housing Commission's allocation of the System's liability at June 30, 2021. The Housing Commission also reports deferred outflows of \$9,106 and deferred inflows of \$77,789 at March 31, 2022.

### Note 9 - Other Postemployment Benefit Plan

### Plan Description

The City of St. Joseph Other Postemployment Benefits Plan is a single-employer defined benefit plan administered by the City. The benefits are provided in accordance with bargaining group agreement and other requirements. Plan benefit provisions were established and may be amended under the authority of the City Commission. The plan does not issue separate stand-alone financial statements.

#### **Benefits Provided**

The City provides certain retiree health care benefits to all applicable employees in accordance with union agreements and/or personnel policies. The City has eliminated postretirement health care for all employees except those public safety employees hired on or before June 30, 2012. Current retirees and those public safety employees hired on or before June 30, 2012 may elect to continue the City's health insurance benefit for themselves, their spouse, and dependents.

#### **Employees Covered by Benefit Terms**

The following members were covered by the benefit terms:

Date of member count	June 30, 2021
Inactive plan members or beneficiaries currently receiving benefits Active plan members	9
Total plan members	17

#### **Contributions**

Retiree health care costs are paid by the City on a pay-as-you-go basis. The City has no obligation to make contributions in advance of when the insurance premiums are due for payment. The City establishes contribution rates based on an actuarially determined rate per a funding valuation. For the fiscal year ended June 30, 2022, the City made payments for postemployment health benefit premiums of \$139,070. This is less than the actuarially determined contribution amount of \$283,541, causing a contribution deficiency of \$144,471. Employees are not required to contribute to the plan.

June 30, 2022

### Note 9 - Other Postemployment Benefit Plan (Continued)

#### Total OPEB Liability

The City's total OPEB liability of \$1,584,835 was measured as of June 30, 2022 and was determined by an actuarial valuation as of June 30, 2021, which used update procedures to roll forward the estimated liability to June 30, 2022. The plan does not have a fiduciary net position; therefore, the liability reported in the financial statements is the total OPEB liability.

Changes in the total OPEB liability during the measurement year were as follows:

Changes in Total OPEB Liability		Total OPEB Liability	
Balance at July 1, 2021	\$	2,139,434	
Changes for the year:			
Service cost		66,726	
Interest		40,383	
Differences between expected and actual experience		(318,703)	
Changes in assumptions		(203,935)	
Contributions - Employer		(139,070)	
Net changes	_	(554,599)	
Balance at June 30, 2022	\$	1,584,835	

## OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the City recognized OPEB expense of \$4,844.

At June 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	( 	_	Deferred Inflows of Resources		
Difference between expected and actual experience Changes in assumptions	\$	- 24,244	\$	(167,475) (99,690)	
Total	\$	24,244	\$	(267,165)	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30	Amount
2023	 \$ (242,921)

#### **Actuarial Assumptions**

The total OPEB liability in the June 30, 2021 actuarial valuation was determined using an inflation assumption of 3.50 percent; a health care cost trend rate of 7.50 percent, decreasing by 0.5 percent per year to an ultimate rate of 3.50 percent; and the Pub-2010 mortality tables, with future mortality improvements projected to 2025 using scale MP-2018. These assumptions were applied to all periods included in the measurement.

June 30, 2022

### Note 9 - Other Postemployment Benefit Plan (Continued)

#### **Discount Rate**

For plans that do not have formal assets, the single discount rate should equal the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. For the purpose of determining the total OPEB liability as of June 30, 2022, the measurement date, the municipal bond rate is 3.69 percent (based on the daily rate closest to but no later than the measurement date of the Fidelity 20-Year Municipal GO AA Index). For the purpose of determining the total OPEB liability as of June 30, 2021, the municipal bond rate was 1.92 percent.

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, calculated using the discount rate of 3.69 percent, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage			Current	1 Percentage		
	Point Decrease			Discount Rate	Point Increase		
	(2.69%)			(3.69%)	(4.69%)		
Total OPEB liability of the City of St. Joseph Other Postemployment Benefits Plan	\$	1,702,574	\$	1,584,835	\$	1,477,601	

#### Sensitivity of the Total OPEB Liability to Changes in the Health Care Cost Trend Rate

The following presents the total OPEB liability of the City, calculated using the health care cost trend rate of 7.50 percent, as well as what the City's total OPEB liability would be if it were calculated using a health care cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage Point Decrease (6.50%)		Current Health Care Cost Trend Rate (7.50%)		1 Percentage Point Increase (8.50%)	
Total OPEB liability of the City of St. Joseph Other Postemployment Benefits Plan	\$ 1,455,594	\$	1,584,835	\$	1,728,291	

#### **Assumption Changes**

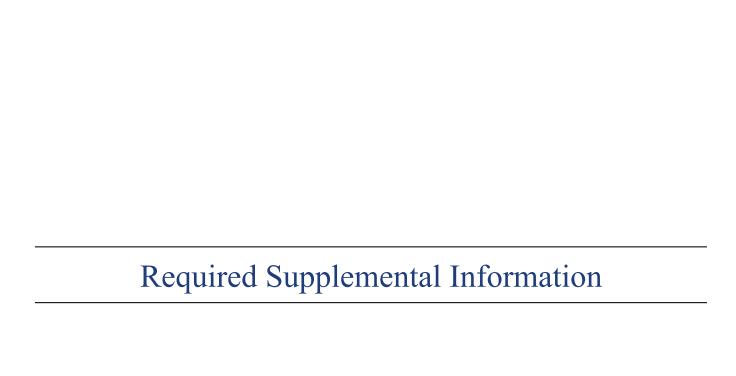
During the measurement year ended June 30, 2022, health care trend rates decreased from an initial trend of 8.25 percent, gradually decreasing to an ultimate trend rate of 4.50 percent in year 16, to an initial trend rate of 7.50 percent, gradually decreasing to an ultimate trend rate of 3.50 percent in year 12. For the year ended June 30, 2022, the single discount rate also increased from 1.92 percent to 3.69 percent.

June 30, 2022

### **Note 10 - Fund Balance Constraints**

The detail of the various components of fund balance is as follows:

	Primary Government								
	General Fund	Street Improvement Fund	Nonmajor Funds	Total					
Nonspendable: Inventory Prepaids Endowment purposes	\$ 2,958 28,865	\$ -	\$ 52,846 10,973 551,286	\$ 55,804 39,838 551,286					
Total nonspendable	31,823	-	615,105	646,928					
Restricted: Roads Public safety Sanitation Debt service Cemetery Library Band	- 418,219 - - - - -	4,296,374 - - - - - -	3,371,591 15,008 369,117 438,515 121,709 1,659,932 316,992	7,667,965 433,227 369,117 438,515 121,709 1,659,932 316,992					
Total restricted	418,219	4,296,374	6,292,864	11,007,457					
Committed: Budget stabilization Equipment	1,000,000	<u>-</u>	- 221,679	1,000,000 221,679					
Total committed	1,000,000	-	221,679	1,221,679					
Assigned - Capital projects Unassigned	3,051,803	- 	4,707,914 	4,707,914 3,051,803					
Total fund balance	\$ 4,501,845	\$ 4,296,374	\$ 11,837,562	\$ 20,635,781					



## Required Supplemental Information Budgetary Comparison Schedule General Fund

	Ori	ginal Budget	Amended Budget		Actual		ariance with Amended Budget
Revenue							
Taxes	\$	6,212,400	\$ 6,212,400	\$	6,238,961	\$	26,561
Intergovernmental		1,081,800	1,081,800	·	1,321,117	·	239,317
Charges for services		1,882,100	1,882,100		1,867,720		(14,380)
Fines and forfeitures		140,000	140,000		144,912		`4,912 <sup>′</sup>
Licenses and permits		422,900	422,900		601,831		178,931
Interest and rentals		13,700	13,700		(4,351)		(18,051)
Other revenue		14,100	14,100		82,100		68,000
Total revenue		9,767,000	9,767,000		10,252,290		485,290
Expenditures							
Current services:							
General government:							
Legislative (City Commission)		39,900	34,900		27,732		7,168
Chief executive (City Manager)		289,000	287,000		281,493		5,507
Purchasing		67,700	67,700		56,503		11,197
Treasurer		327,100	327,100		317,581		9,519
Assessing		120,000	123,000		117,536		5,464
Clerk		161,500	161,500		151,429		10,071
Buildings and grounds		365,700	360,700		337,228		23,472
Attorney		137,400	137,400		134,381		3,019
Elections		130,300	122,300		99,291		23,009
Elections		110,000	115,000		113,416		1,584
Other		205,200	208,200		208,200		-
Public safety:							
Public safety department		3,276,000	3,286,000		3,211,164		74,836
Fire department		984,800	999,800		931,002		68,798
Code enforcement		135,000	95,000		82,516		12,484
Building inspections and related		297,800	293,300		273,189		20,111
Public works:							
Street lighting		85,500	95,500		90,671		4,829
Department of public works		233,100	239,100		231,506		7,594
City engineer		230,000	238,200		227,183		11,017
Asset management		89,000	100,000		75,675		24,325
Health and welfare - Ambulance		53,200	53,700		53,249		451
Community and economic development:							
Economic development		60,000	61,000		60,844		156
Community development		244,300	218,300		180,392		37,908
Communications		86,800	66,800		32,691		34,109
Recreation and culture:							
Parks		926,800	926,800		820,862		105,938
Ice arena		193,400	193,400		189,553		3,847
Lighthouse		5,700	9,700		1,277		8,423
City recreation program		192,200	192,200		166,344		25,856
Debt service		259,600	 266,600		258,260		8,340
Total expenditures		9,307,000	9,280,200		8,731,168		549,032
Excess of Revenue Over Expenditures		460,000	486,800		1,521,122		1,034,322

## Required Supplemental Information Budgetary Comparison Schedule General Fund (Continued)

	Ori	ginal Budget	Amended Budget	Actual	Variance with Amended Budget
Other Financing (Uses) Sources Transfers out Sale of capital assets	\$	(460,000) \$	(1,727,800) \$	(1,667,800) \$ 14,250	60,000 14,250
Total other financing uses		(460,000)	(1,727,800)	(1,653,550)	74,250
Net Change in Fund Balance		-	(1,241,000)	(132,428)	1,108,572
Fund Balance - Beginning of year		3,445,442	3,445,442	3,445,442	-
Fund Balance - End of year	\$	3,445,442 \$	2,204,442 \$	3,313,014	1,108,572

## Required Supplemental Information Budgetary Comparison Schedule - Major Special Revenue Funds Street Improvement Fund

	<u>Or</u>	iginal Budget	Amended Budget	Actual	 ariance with Amended Budget
Revenue Taxes Intergovernmental Interest and rentals Other revenue	\$	1,826,900 1,138,200 1,200 7,500	\$ 1,826,900 1,138,200 1,200 7,500	\$ 1,825,919 168,511 4,878	\$ (981) (969,689) 3,678 (7,500)
Total revenue		2,973,800	2,973,800	1,999,308	(974,492)
Expenditures - Current services - Public works		1,549,000	1,549,000	 238,897	 1,310,103
Excess of Revenue Over Expenditures		1,424,800	1,424,800	1,760,411	335,611
Other Financing Sources (Uses) Transfers in Transfers out		60,000 (2,584,200)	127,000 (1,900,000)	126,150 (1,900,000)	(850)
Total other financing uses		(2,524,200)	(1,773,000)	 (1,773,850)	 (850)
Net Change in Fund Balance		(1,099,400)	(348,200)	(13,439)	334,761
Fund Balance - Beginning of year		4,309,813	4,309,813	 4,309,813	
Fund Balance - End of year	\$	3,210,413	\$ 3,961,613	\$ 4,296,374	\$ 334,761

Required Supplemental Information Schedule of the City's Proportionate Share of the Net Pension Liability City of St. Joseph Employees' Retirement System

										•		scal Years ed June 30
	_	2022	_	2021	2020	 2019	_	2018	2017	2016	_	2015
City's proportion of the net pension liability		86.32900 %	ı	86.09900 %	85.75700 %	85.91400 %		86.27300 %	83.29400 %	82.70100 %		83.85000 %
City's proportionate share of the net pension liability (asset)	\$	4,907,701	\$	(6,008,394) \$	3,347,748	\$ 937,732	\$	(1,006,484) \$	(848,961) \$	2,794,494	\$	(891,941)
City's covered payroll	\$	6,291,172	\$	5,928,496 \$	5,929,031	\$ 5,586,257	\$	5,882,817 \$	3,447,246 \$	3,199,377	\$	2,999,915
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll		78.01 %	ı	(101.35)%	56.46 %	16.79 %		(17.11)%	(24.63)%	87.34 %		(29.73)%

GASB 68 was implemented in fiscal year 2015. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

Required Supplemental Information Schedule of City Pension Contributions City of St. Joseph Employees' Retirement System

													Last Eight Years En	scal Years ed June 30
	_	2022		2021	_	2020	 2019	_	2018		2017	_	2016	 2015
Actuarially determined contribution Contributions in relation to the actuarially determined	\$	897,051	\$	771,651	\$	756,532	\$ 725,186	\$	753,757 \$	6	747,494	\$	871,555	\$ 891,941
contribution		897,051		771,651		756,532	 725,186		753,757		747,494		871,555	 891,941
Contribution Excess	\$	-	\$		\$	-	\$ -	\$	\$	<b>S</b>	-	\$	-	\$ 
Covered Payroll	\$	6,291,172	\$	5,928,496	\$	5,929,031	\$ 5,586,257	\$	5,882,817 \$	3	3,447,246	\$	3,199,377	\$ 2,999,915
Contributions as a Percentage of Covered Payroll		14.26 %	1	13.02 %		12.76 %	12.98 %		12.81 %		21.68 %		27.24 %	29.73 %

GASB 68 was implemented in fiscal year 2015. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

# Required Supplemental Information Schedule of Changes in the Total OPEB Liability and Related Ratios

								Last Five I	Fis	scal Years
	_	2022	_	2021	_	2020	_	2019		2018
Total OPEB Liability										
Service cost	\$	66,726	\$	68,954	\$	36,311	\$	44,395	\$	48,181
Interest		40,383		50,565		50,790		56,562		57,724
Differences between expected and										
actual experience		(318,703)		(40,975)		(195,640)		36,605		(22,267)
Changes in assumptions		(203,935)		85,030		642,912		67,323		(6,751)
Benefit payments, including refunds		(139,070)		(107,053)		(111,965)		(169,347)		(98,581)
Net Change in Total OPEB Liability		(554,599)		56,521		422,408		35,538		(21,694)
Total OPEB Liability - Beginning of										
year		2,139,434	_	2,082,913		1,660,505		1,624,967		1,646,661
Total OPEB Liability - End of year	\$	1,584,835	\$	2,139,434	\$	2,082,913	\$	1,660,505	\$	1,624,967
Covered-employee Payroll	\$	830,354	\$	676,192	\$	611,200	\$	874,096	\$	1,092,509
Total OPEB Liability as a Percentage of Covered-employee Payroll		190.86 %		316.39 %		340.79 %		189.97 %		148.74 %

GASB 74 was implemented in fiscal year 2018. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

## Notes to Required Supplemental Information

June 30, 2022

#### **Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General Fund and all special revenue funds. All annual appropriations lapse at fiscal year end. At an April commission meeting, the city manager will submit a proposed operating budget for the fiscal year commencing on the following July 1. The operating budget includes proposed expenditures and resources to finance them. A public hearing is conducted prior to the adoption of the budget to obtain taxpayers' comments. Prior to June 30, the budget is legally enacted through passage of a resolution by the City Commission.

The budget document presents information by fund, function, department, and line items. The legal level of budgetary control adopted by the governing body is the department level.

Amounts encumbered for purchase orders, contracts, etc. are not tracked during the year. Budget appropriations are considered to be spent once the goods are delivered or the services rendered.

A reconciliation of the General Fund budgetary comparison schedule to the fund-based statement of revenue, expenditures, and changes in fund balances is as follows:

	To	otal Revenue	Tota	al Expenditures	_	Change in Fund Balance
Amounts per operating statement, including other financing sources (uses) Cemetery Perpetual Care Fund activity	\$	10,511,979 (245,439)	\$	10,683,826 (284,858)	\$	(171,847) 39,419
Amounts per budget statement, including other financing sources (uses)	\$	10,266,540	\$	10,398,968	\$	(132,428)

#### Pension Information

#### **Changes in Assumptions**

For the June 30, 2021 actuarial valuation, changes in actuarial assumptions recognized in this valuation are as follows: The investment rate of return assumption was lowered from 7.00 to 6.75 percent. The wage inflation assumption was lowered from 4.0 to 3.5 percent. The mortality assumption was updated. The amortization period was increased to 15 years and remains closed.

For the June 30, 2018 actuarial valuation, changes in actuarial assumptions recognized in the valuation are as follows: the investment rate of return assumption was lowered from 7.00 to 6.75 percent, the wage inflation assumption was lowered from 4.0 to 3.5 percent, the mortality assumption was updated, and the amortization period was increased to 15 years and remains closed.

For the June 30, 2014 actuarial valuation, the mortality assumption was updated to use the RP-2000 Mortality table projected 20 years unadjusted for women and with 110 percent of the table rates for men.

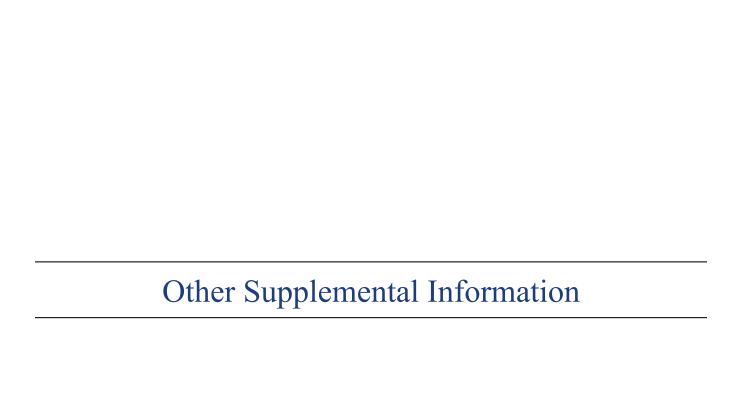
#### **OPEB Information**

#### Changes in Assumptions

During the measurement year ended June 30, 2022, health care trend rates decreased from an initial trend of 8.25 percent, gradually decreasing to an ultimate trend rate of 4.50 percent in year 16, to an initial trend rate of 7.50 percent, gradually decreasing to an ultimate trend rate of 3.50 percent in year 12. For the year ended June 30, 2022, the single discount rate also increased from 1.92 percent to 3.69 percent.

During the measurement year ended June 30, 2021, the single discount rate decreased from 2.45 to 1.92 percent.

For the June 30, 2019 actuarial valuation, changes in actuarial assumptions recognized in this valuation are as follows: the single discount rate was lowered from 3.13 to 2.45 percent, and the wage inflation assumptions were increased from 3.50 to 7.50 percent and 4.10 to 6.50 percent.



## Other Supplemental Information Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2022

									Special Rev	/enue	Funds									
	Majo	or Street Fund	Local Street	Fund	Depot Fund		Garbage and Rubbish Collection Fund	Jus	tice Training Fund	Dri	ug Forfeiture Fund	Cri	iminal Forfeiture Fund	Р	ublic Library Fund	_	Band Fund	otal Special venue Funds	Debt	Service Fund
Assets Cash and cash equivalents Investments Receivables:	\$	2,246,441	\$ 1,12	5,694	\$ 219,27 -	9 \$	374,253	\$	11,235 -	\$	3,670 -	\$	103	\$	1,516,854 -	\$	321,070 -	\$ 5,818,599 -	\$	438,515 -
Other receivables  Due from other		-		-	2,40	0	-		-		-		-		14,583		-	16,983		-
governments Inventory Prepaid expenses		118,008 - -		1,986 2,846 -	- - -		- - -		- - -		- - -		- - -		- - 10,973		- - -	 162,994 52,846 10,973		- - -
Total assets	\$	2,364,449	\$ 1,22	3,526	\$ 221,67	9 \$	374,253	\$	11,235	\$	3,670	\$	103	\$	1,542,410	\$	321,070	\$ 6,062,395	\$	438,515
Liabilities Accounts payable: Accounts payable Retainage payable Accrued liabilities and other	\$	10,762 - 1,286	140	2,375 ),000 9,115	\$ -	\$	5 - 5,136	\$	- - -	\$	- - -	\$	- - -	\$	7,876 - 15,765	\$	1,168 - 2,910	\$ 22,181 140,000 34,212	\$	- - -
Total liabilities		12,048	15	,490	-		5,136		-		-		-		23,641		4,078	196,393		-
Fund Balances Nonspendable Restricted Committed Assigned		- 2,352,401 - -	5: 1,01!	2,846 9,190 - -	- - 221,67 -	'9	369,117 - -		- 11,235 - -		3,670 - -		- 103 - -		10,973 1,507,796 - -		316,992 - -	 63,819 5,580,504 221,679		438,515 - -
Total fund balances		2,352,401	1,07	2,036	221,67	9	369,117		11,235		3,670		103		1,518,769		316,992	 5,866,002		438,515
Total liabilities and fund balances	\$	2,364,449	\$ 1,22	3,526	\$ 221,67	9 \$	374,253	\$	11,235	\$	3,670	\$	103	\$	1,542,410	\$	321,070	\$ 6,062,395	\$	438,515

## Other Supplemental Information Combining Balance Sheet (Continued) Nonmajor Governmental Funds

## June 30, 2022

			Capital Project Funds														Per	manent Funds				
	Impi	Capital rovement Fund	State Street Rehabilitation Project Fund	Reconstructure Project Fu	ction	Lester/ Willa/Donna Project Fund		SO Storage roject Fund		brary Capital Project Fund		Lighthouse mprovement Fund		Total Capital Project Funds		Cemetery rpetual Care Fund	_	Library Endowment Fund	Tot	al Permanent Funds	_	Total
Assets Cash and cash equivalents Investments Receivables:	\$	3,493,066 -	\$ 63,000	\$	-	\$ 615,260 -	\$	559,896 -	\$	192,435 -	\$	185,077 -	\$	5,108,734 -	\$	121,709 -	\$	551,422 152,000	\$	673,131 152,000	\$	12,038,979 152,000
Other receivables Due from other governments		334,247	-		-	-		-		-		-		334,247		-		-		-		351,230 162,994
Inventory Prepaid expenses		-	-		-	- -		-		-		- - -		-		- - -		- - -		-		52,846 10,973
Total assets	\$	3,827,313	\$ 63,000	\$		\$ 615,260	\$	559,896	\$	192,435	\$	185,077	\$	5,442,981	\$	121,709	\$	703,422	\$	825,131	\$	12,769,022
Liabilities  Accounts payable:  Accounts payable  Retainage payable  Accrued liabilities and other	\$	114,673 - -	\$ - - -	\$	- - -	\$ 615,260 - -	\$	5,134 - -	\$	- -	\$	- - -	\$	735,067 - -	\$	- - -	\$	- - -	\$	- - -	\$	757,248 140,000 34,212
Total liabilities		114,673	-		-	615,260		5,134		-		-		735,067		-		-		-		931,460
Fund Balances Nonspendable Restricted Committed Assigned		- - - 3,712,640	63,000		- - - -	- - -		- - - 554,762		- - - 192,435		- - - 185,077		- - - 4,707,914		- 121,709 - -		551,286 152,136 - -	_	551,286 273,845 - -		615,105 6,292,864 221,679 4,707,914
Total fund balances		3,712,640	63,000	_				554,762	_	192,435	_	185,077		4,707,914		121,709	_	703,422	_	825,131		11,837,562
Total liabilities and fund balances	\$	3,827,313	\$ 63,000	\$		\$ 615,260	\$	559,896	\$	192,435	\$	185,077	\$	5,442,981	\$	121,709	\$	703,422	\$	825,131	\$	12,769,022

## Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

					Special Re	venue Fund					
	Major Street Fund	Local Street Fund	Depot Fund	Garbage and Rubbish Collection Fund	Justice Training Fund	Drug Forfeiture Fund	Criminal Forfeiture Fund	Public Library Fund	Band Fund	Total Special Revenue Funds	Debt Service Fund
Revenue Taxes Intergovernmental - State	\$ -	\$ -	\$ -	\$ 965,617	\$ -	\$ -	\$ -	\$ 401,633	\$ 128,568	\$ 1,495,818	\$ 362,836
sources: State-shared revenue Act 51 gas and weight	-	-	-	-	2,649	-	-	195,991	-	198,640	-
tax Local Community Stabilization	746,924	294,184	-	-	-	-	-	-	-	1,041,108	-
Authority Charges for services Fines and forfeitures	-			34,362 2,030				14,336 5,718	4,576 - -	53,274 7,748 117,321	22,628
Interest and rentals Other revenue	2,184 -	974 684	27,059 -	- 482 -	10	4	- -	117,321 (129,350) 146,848	1,281 100	(97,356) 147,632	- 623 -
Total revenue	749,108	295,842	27,059	1,002,491	2,659	4	-	752,497	134,525	2,964,185	386,087
Expenditures Current services: Public safety Public works Recreation and culture Capital outlay Debt service:	1,109, <del>4</del> 10 - -	1,538,573 - -	- 22,780 - -	1,067,726	610 - - -	: : :	:	- - 739,698 -	- - 102,279 -	610 3,738,489 841,977 -	15,064 - -
Principal Interest and fiscal charges			<u> </u>						<u> </u>		485,000 93,453
Total expenditures	1,109,410	1,538,573	22,780	1,067,726	610			739,698	102,279	4,581,076	593,517
Excess of Revenue (Under) Over Expenditures	(360,302)	(1,242,731)	4,279	(65,235)	2,049	4	-	12,799	32,246	(1,616,891)	(207,430)
Other Financing Sources (Uses) Transfers in Transfers out	900,000 (165,000)	1,390,000	<u>-</u>	150,000		<u>-</u>	<u> </u>	<u>-</u>	<u>-</u>	2,440,000 (165,000)	<u>:</u>
Total other financing sources (uses)	735,000	1,390,000	<u>-</u>	150,000	-	_				2,275,000	
Net Change in Fund Balances	374,698	147,269	4,279	84,765	2,049	4	-	12,799	32,246	658,109	(207,430)
Fund Balances - Beginning of year	1,977,703	924,767	217,400	284,352	9,186	3,666	103	1,505,970	284,746	5,207,893	645,945
Fund Balances - End of year	\$ 2,352,401	\$ 1,072,036	\$ 221,679	\$ 369,117	\$ 11,235	\$ 3,670	\$ 103	\$ 1,518,769	\$ 316,992	\$ 5,866,002	\$ 438,515

## Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances (Continued) Nonmajor Governmental Funds

				Capital Pro	ject Funds				F			
	Capital Improvement Fund	State Street Rehabilitation Project Fund	Langley Reconstruction Project Fund	Lester/Willa/ Donna Project Fund	CSO Storage Project Fund	Library Capital Project Fund	Lighthouse Improvement Fund	Total Capital Project Funds	Cemetery Perpetual Care Fund	Library Endowment Fund	Total Permanent Funds	Total
Revenue Taxes Intergovernmental - State sources:	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	-	\$ -	\$ - :	\$ -	\$ - \$	1,858,654
State-shared revenue Act 51 gas and weight	-	-	-	-	-	-	-	-	-	-	-	198,640
tax Local Community Stabilization	-	-	-	-	-	-	-	-	-	-	-	1,041,108
Authority	-	-	-	-	-	-	-	-	-	-	-	75,902
Charges for services	-	-	-	-	-	-	-	-	-	-	-	7,748
Fines and forfeitures	- 0.000	-	-	-	-	-	98	4.070	-	(40.045)	(40.400)	117,321
Interest and rentals	3,963	-	- ,	-	208	103		4,372	106	(42,215)		(134,470)
Other revenue	343,115		1			1,000	1,045	345,161		-		492,793
Total revenue	347,078	-	1	-	208	1,103	1,143	349,533	106	(42,215)	(42,109)	3,657,696
Expenditures Current services:												
Public safety	-	-	-	-	-	-	-	-	-	-	-	610
Public works	-	-	-	-	-	-	-	-	-	-	-	3,753,553
Recreation and culture	-	-	-	-	-	-	-	-	-	2,870	2,870	844,847
Capital outlay	716,548	-	-	-	165,783	22,481	-	904,812	-	-	-	904,812
Debt service: Principal Interest and fiscal	-	-	-	-	-	48,000	-	48,000	-	-	-	533,000
charges						50,580		50,580		-		144,033
Total expenditures	716,548				165,783	121,061		1,003,392		2,870	2,870	6,180,855
Excess of Revenue (Under) Over Expenditures	(369,470)	-	1	-	(165,575)	(119,958)	1,143	(653,859)	106	(45,085)	(44,979)	(2,523,159)
Other Financing Sources (Uses) Transfers in Transfers out	1,267,800 (60,000)	<u>-</u>	(472,501)	<u>.</u>	300,000	<u>-</u>	25,000 -	1,592,800 (532,501)	<u> </u>	- -	<u> </u>	4,032,800 (697,501)
Total other financing sources (uses)	1,207,800		(472,501)		300,000		25,000	1,060,299		-		3,335,299
Net Change in Fund Balances	838,330	-	(472,500)	-	134,425	(119,958)	26,143	406,440	106	(45,085)	(44,979)	812,140
Fund Balances - Beginning of year	2,874,310	63,000	472,500		420,337	312,393	158,934	4,301,474	121,603	748,507	870,110	11,025,422
Fund Balances - End of year	\$ 3,712,640	\$ 63,000	\$ -	\$ -	\$ 554,762	\$ 192,435	\$ 185,077	\$ 4,707,914	\$ 121,709	\$ 703,422	\$ 825,131 \$	11,837,562
<b></b>												

## Other Supplemental Information Combining Statement of Net Position Internal Service Funds

June 30, 2022

	 Notor Pool Fund	S	elf-Insurance Fund	_ H	Employee Health Care Fund	otal Internal ervice Funds
Assets						
Current assets: Cash and cash equivalents Receivables Inventory Prepaid expenses	\$ 1,091,603 4,501 36,823	\$	814,262 299 - 27,226	\$	1,526,552 2,572 - -	\$ 3,432,417 7,372 36,823 27,226
Total current assets	1,132,927		841,787		1,529,124	3,503,838
Noncurrent assets - Capital assets - Assets subject to depreciation - Net	 1,444,055		-		-	1,444,055
Total assets	2,576,982		841,787		1,529,124	4,947,893
Liabilities Current liabilities:						
Accounts payable Accrued liabilities and other Compensated absences	 6,802 4,304 10,096		- 218 -		- 776 -	6,802 5,298 10,096
Total liabilities	 21,202		218		776	22,196
Net Position  Net investment in capital assets  Unrestricted	1,444,055 1,111,725		- 841,569		- 1,528,348	1,444,055 3,481,642
Total net position	\$ 2,555,780	\$	841,569	\$	1,528,348	\$ 4,925,697

## Other Supplemental Information Combining Statement of Revenue, Expenses, and Changes in Net Position Internal Service Funds

	Motor Poo Fund			elf-Insurance Fund	 Employee Health Care Fund	otal Internal ervice Funds
Operating Revenue Rent Other revenue	\$	1,010,351 34,620	\$	- 254,647	\$ - 1,733,632	\$ 1,010,351 2,022,899
Total operating revenue		1,044,971		254,647	1,733,632	3,033,250
Operating Expenses Supplies and materials Personnel costs Contractual services Insurance Transportation Repairs Other Depreciation Total operating expenses		111,335 156,760 316,796 55,148 254 16,446 8,299 538,440 1,203,478		7,500 136,531 - - - - 144,031	- 1,655,914 1,485 - - - - - - 1,657,399	 111,335 1,812,674 325,781 191,679 254 16,446 8,299 538,440 3,004,908
Operating (Loss) Income		(158,507)		110,616	76,233	28,342
Nonoperating Revenue (Expense) Investment income Interest expense Gain on sale of assets		1,069 (519) 76,245		528 - -	1,470 - -	3,067 (519) 76,245
Total nonoperating revenue		76,795		528	1,470	78,793
Change in Net Position		(81,712)		111,144	77,703	107,135
Net Position - Beginning of year		2,637,492		730,425	1,450,645	4,818,562
Net Position - End of year	\$	2,555,780	\$	841,569	\$ 1,528,348	\$ 4,925,697

## Other Supplemental Information Combining Statement of Cash Flows Internal Service Funds

Cash Flows from Operating Activities Receipts from customers	 \$ Motor Pool Fund 1,044,971	 elf-Insurance Fund 254,647	_	Employee Health Care Fund 1,733,632	S	otal Internal ervice Funds 3,033,250
Receipts from interfund services and reimbursements Payments to suppliers Payments to employees and fringes Claims paid Other (payments) receipts	(5,400) (461,581) (220,571) - (2,081)	(5,006) (5,805) (130,419) 137		(661,972) 776 (966,868) 555		(5,400) (1,128,559) (225,600) (1,097,287) (1,389)
Net cash and cash equivalents provided by operating activities	355,338	113,554		106,123		575,015
Cash Flows from Capital and Related Financing Activities Proceeds from sale of capital assets Purchase of capital assets Principal and interest paid on capital debt	76,245 (258,780) (11,103)	- - -		- - -		76,245 (258,780) (11,103)
Net cash and cash equivalents used in capital and related financing activities	(193,638)	-		-		(193,638)
Cash Flows Provided by Investing Activities - Interest received on investments	 1,069	 528	_	1,470		3,067
Net Increase in Cash and Cash Equivalents	162,769	114,082		107,593		384,444
Cash and Cash Equivalents - Beginning of year	928,834	700,180		1,418,959		3,047,973
Cash and Cash Equivalents - End of year	\$ 1,091,603	\$ 814,262	\$	1,526,552	\$	3,432,417
Classification of Cash and Cash Equivalents	\$ 1,091,603	\$ 814,262	\$	1,526,552	\$	3,432,417

## Other Supplemental Information Combining Statement of Cash Flows (Continued) Internal Service Funds

		Motor Pool Fund		Self-Insurance Fund		Employee Health Care Fund		otal Internal ervice Funds
Reconciliation of Operating (Loss) Income to Net Cash from Operating Activities Operating (loss) income Adjustments to reconcile operating (loss) income to net cash from operating activities:	\$	(158,507)	\$	110,616	\$	76,233	\$	28,342
Depreciation Changes in assets and liabilities:		538,440		-		-		538,440
Receivables		(2,081)		137		555		(1,389)
Due to and from other funds		(5,400)		-		-		(5,400)
Inventories		(17,381)		-		-		(17,381)
Prepaid and other assets		-		2,583		28,559		31,142
Net pension or OPEB asset		1,561		218		776		2,555
Accounts payable	_	(1,294)		-		-		(1,294)
Total adjustments		513,845		2,938	_	29,890		546,673
Net cash and cash equivalents provided by operating activities	\$	355,338	\$	113,554	\$	106,123	\$	575,015

## Other Supplemental Information Combining Statement of Fiduciary Net Position Fiduciary Funds

June 30, 2022

	Р	ension Trust Fund								
	Retirement System Fund		General Agency Fund		Current Tax Collection Fund		Total		To	otal Fiduciary Funds
Assets										
Cash and cash equivalents	\$	343,276	\$	22,089	\$	-	\$	22,089		365,365
Investments:										
Fixed income		28,232,019		-		-		-		28,232,019
Equities		40,516,885		-		-		-		40,516,885
Receivables		27,665		-		-		-		27,665
Total assets		69,119,845		22,089		-		22,089		69,141,934
Liabilities - Accounts payable		61,499	_	22,089		-		22,089		83,588
Net Position Restricted for Pension	\$	69,058,346	\$	-	\$	-	\$	-	\$	69,058,346

## Other Supplemental Information Combining Statement of Changes in Fiduciary Net Position Fiduciary Funds

	Pension Trust Fund				
	Retirement System Fund	General Agency Fund	Current Tax Collection Fund	Total	Total Fiduciary Funds
Additions Investment income (loss): Interest and dividends Net decrease in fair value of investments Investment costs	\$ 8,346,777 (16,867,696) (274,359)	\$ - - -	\$ - -	\$ - - -	\$ 8,346,777 (16,867,696) (274,359)
Net investment loss	(8,795,278)	-	-	-	(8,795,278)
Contributions: Employer contributions Employee contributions	1,095,062 370,388			<u>-</u>	1,095,062 370,388
Total contributions	1,465,450	-	-	-	1,465,450
Property tax collections for other governments			15,091,634	15,091,634	15,091,634
Total additions - Net	(7,329,828)	-	15,091,634	15,091,634	7,761,806
Deductions  Benefit payments Refunds of contributions Administrative expenses Tax distributions to other governments	4,103,678 44,351 85,554	- - - -	- - - 15,091,634	- - - 15,091,634	4,103,678 44,351 85,554 15,091,634
Total deductions	4,233,583		15,091,634	15,091,634	19,325,217
Net Decrease in Fiduciary Net Position Restricted for Pension	(11,563,411)	-	-	-	(11,563,411)
Net Position Restricted for Pension - Beginning of year	80,621,757				80,621,757
<b>Net Position Restricted for Pension</b> - End of year	\$ 69,058,346	<u> </u>	\$ -	<u> </u>	\$ 69,058,346